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5	KODIAK/ALEUTIANS FEDERAL REGIONAL
6	ADVISORY COUNCIL MEETING
7	
8	March 7, 2001
9	Volume I
10	VOI UNIC I
11	Old Harbor, Alaska
12	old halbol, hlaska
	MEMBERS PRESENT:
14	THE HOLING TRUBBINT.
	Della Trumble, Chair
	Paul Gunderson, Vice Chair
	Gilda M. Shellikoff, Secretary
	Pete Squartsoff
	Alfred B. Cratty, Jr.
	Speridan Simeonoff, Sr.
	Richard M. Zacharof
	Ivan Lukin
23	
	Michelle Chivers, Coordinator
25	
26	David Burrows, Recorder

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                       PROCEEDINGS
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               (March 7, 2001 - Old Harbor, Alaska)
5
                    (On record)
7
                    CHAIRWOMAN TRUMBLE: Everybody good morning
  and thank you for coming and, at this time, maybe before we call the meeting to order -- I'm sorry. We'll just go
10 ahead and call the meeting to order at this time. It's
11 11:10 a.m., March 7th. And if we could have a roll call by
12 the secretary?
13
14
                    MS. SHELLIKOFF: Okay. Vincent Tutiakoff?
15 Pete Squartsoff?
16
17
                    MR. SQUARTSOFF:
                                      Here.
18
19
                    MS. SHELLIKOFF: Alfred Cratty?
20
21
                    MR. CRATTY, JR.: Here.
22
23
                    MS. SHELLIKOFF: Della Trumble?
24
25
                    CHAIRWOMAN TRUMBLE:
                                          Here.
26
27
                    MS. SHELLIKOFF: Gilda Shellikoff is here.
28 Paul Gunderson?
29
30
                    MR. GUNDERSON:
                                     Here.
31
32
                    MS. SHELLIKOFF: John Foster? Speridan
33 Simeonoff?
34
35
                    MR. SIMEONOFF, SR.: Here.
36
37
                    MS. SHELLIKOFF: Richard Zacharof?
38
39
                    MR. ZACHAROF: Here.
40
41
                    MS. SHELLIKOFF: Ivan Lukin?
42
43
                    MR. LUKIN: Here.
44
45
                    MS. SHELLIKOFF: We have a quorum.
46
47
                    CHAIRWOMAN TRUMBLE: Thank you. I'd like
48 to welcome everybody to our meeting today and thank
49 everybody for showing up and, maybe at this time, if we
50 basically can go through the council members and we'll
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   start with Gilda and, you know, basically say from which
  community you're from. And I would also like to maybe go
  through the staff and the people in the audience and to let
  us know who or what your position is and where you're from.
5
  Okay, Gilda?
6
7
                   MS. SHELLIKOFF: Okay.
                                           I'm Gilda
8
  Shellikoff. I'm from False Pass. I'm the President of the
9
   Tribal Council.
10
11
                   MR. SQUARTSOFF: Pete Squartsoff; Port
12 Lions, Ouzinkie.
13
14
                   MR. CRATTY, JR.: Al Cratty; Old Harbor.
15
16
                   CHAIRWOMAN TRUMBLE:
                                        Della Trumble, and I'm
17 from King Cove.
18
19
                   MR. GUNDERSON: Paul Gunderson.
                                                    I've been
20 the President of the Nelson Lagoon Corporation.
                                                    Also, the
21 Chair of the Advisory Committee.
22
23
                   MR. ZACHAROF:
                                 Richard Zacharof, President
24 of tribal government, St. Paul.
25
26
                   MR. SIMEONOFF, SR.: Speridan Simeonoff,
27 Akhiok.
28
29
                   MR. LUKIN: Ivan Lukin, Port Lions.
30
31
                   MS. EAKON: Helga Eakon. I'm Office of
32 Subsistence Management, Anchorage, and I am interagency
33 policy coordinator and today, at the request of staff, I'm
34 going to coordinate the meeting to give Michelle Chivers,
35 who's going to be your coordinator an opportunity to kind
36 of OJT -- on-the-job training.
37
38
                   MS. CHIVERS: I'm Michelle Chivers, the
39 Kodiak Aleutians Regional Advisory Council coordinator.
40
41
                   MR. PYLE: Bill Pyle, Kodiak Refuge Fish
42 and Wildlife Service, and I am the supervisor and wildlife
43 biologist -- a new position, and I've been here for five
44 months.
45
46
                   MR. AZUYAK:
                                Tony Azuyak, Old Harbor Tribal
47 Council.
48
49
                   MR. FISHER: Dave Fisher, Fish and Wildlife
50 Service, Office of Subsistence Management in Anchorage.
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00004
                   MS. PETRIVELLI: Pat Petrivelli, Office of
 Subsistence Management anthropologist.
3
                  MR. BOTHOS (ph): Larry Bothos (ph),
5 Office of Subsistence Management, and I'm a fishery
6 biologist newly hired this last fall and I'll be joining
7
  Michelle and Dave and Pat as part of the team here for
8 Kodiak.
9
10
                  MR. JENNINGS: Good morning.
                                                 Tim Jennings,
11 Office of Subsistence Management. I'm the division chief
12 that supervises the staff.
13
14
                   MR. STOVALL: Robert Stovall. I'm with the
15 Kodiak National Wildlife Refuge. I'm a wildlife biologist
16 and subsistence refuge coordinator.
17
18
                   MR. PETERSON: I'm Jeff Peterson.
19 subsistence hunter, a year-round resident of Old Harbor.
20
21
                  MR. NESTIK: Jim Nestik, Mayor of the City
22 of Old Harbor.
23
24
                   MR. HAWKINSON, SR.: Swen Hawkinson, Sr.,
25 subsistence hunter; resident, Old Harbor.
26
27
                   MR. DAVIS, SR.: George Davis, Sr., retired,
28 Old Harbor Native Corporation Council.
29
                   MR. RICHARDSON: Ralph Richardson, Old
30
31 Harbor, subsistence user.
32
33
                  MR. STANTON: John Stanton, Old Harbor
34 tribal member.
35
                  MR. ANDREYVICH (ph):
                                         Patrick
37 Andreyvich (ph), subsistence user.
38
39
                  MR. ANDREYVICH (ph): Herman Andreyvich
40 (ph), subsistence user.
41
42
                   CHAIRWOMAN TRUMBLE: Thank you everyone.
43 Just a point: There's a green form on the table over here.
44 There's also materials, and if you want to testify on any
45 of the proposals please fill them out and write down which
46 proposal or which item that you would like to testify on.
47
48
                   And, I guess, moving on, at this time it's
49 the review and adoption and agenda. Are there any items
50 that any Council member would like added to the agenda at
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00005
1 this time? Paul?
3
                   MR. GUNDERSON: I would like to submit some
4 materials and stuff that I brought from the bird
5 co-management plan. Some are along the way in this.
6
7
                   CHAIRWOMAN TRUMBLE: Okay, maybe under Item
8 F under Number 10? Migratory birds?
9
10
                   MR. GUNDERSON: Yeah. Basically, what it
11 is is information that I've got from the Migratory Bird
12 Co-Management Council that I attended two weeks ago.
13
14
                   CHAIRWOMAN TRUMBLE: Okay.
15
16
                   MR. SQUARTSOFF: Under what?
17
18
                   CHAIRWOMAN TRUMBLE: Item F, under Number
19 10 -- it's agency reports, but it's -- okay.
20
                   MR. SQUARTSOFF: Well, I've got F, and F is
21
22 statewide rural determination process. You have a
23 different agenda than us.
24
25
                   CHAIRWOMAN TRUMBLE: Okay. Well, it's got
26 an a, b, c, d, f, g, h, and then it's got b -- oh, I see.
27 So, it's a and through h, so it's b, c, d, e, f.
28
29
                   MS. SHELLIKOFF: Yeah, there it is.
30
31
                   CHAIRWOMAN TRUMBLE: Okay.
32
33
                  MS. SHELLIKOFF: See, you've got a
34 subnumber on it.
35
36
                   CHAIRWOMAN TRUMBLE: That's b.
37
38
                  MR. SQUARTSOFF: Okay.
39
40
                   CHAIRWOMAN TRUMBLE: It's 10b.
41
42
                  MR. SQUARTSOFF: 10b. Oh, I see. Okay.
43 Okay.
44
45
                   CHAIRWOMAN TRUMBLE: Any other items.
46
47
                   MR. CRATTY, JR.: I'd like to read out this
48 proposal for FY 2002 for the people of Old Harbor on the
49 feasibility study of the early sockeye run somewhere down
50 the line.
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00006
                   CHAIRWOMAN TRUMBLE: Item Number H -- f, a
  -- wait, no, it's g. I'm getting lost now.
3
                   MR. SQUARTSOFF: Okay, that's right after
5
  that one.
6
7
                   CHAIRWOMAN TRUMBLE: I don't know.
8 you've got -- what this is, it's a, b -- these are some
9 under a. This is a, b, c, d, e.
10
11
                   MR. SQUARTSOFF: Oh, okay.
12
13
                   CHAIRWOMAN TRUMBLE: You got it?
14
15
                   MR. SQUARTSOFF: We got you.
16
17
                   CHAIRWOMAN TRUMBLE: Yeah. For Item G
18 under 10.
19
20
                  MR. SQUARTSOFF: It's f and then g.
21
22
                   CHAIRWOMAN TRUMBLE: Any other Council
23 members?
24
25
                   We had a get-together a little prior to
26 this meeting. Under any other new business, Item A, I
27 would like to add the Kodiak and Izembek Refuge CCP. Item
28 B, under 11, new business is reports from refuge managers.
29 I realize that the reports are on the agenda, but this is
30 in reference to written reports. And I think Item C --
31 both Paul and I attended the Chairs' meeting after the
32 workshop we all attended in Anchorage, and we can give a
33 report on who was appointed to what committee and what the
34 process was there.
35
36
                  MR. SQUARTSOFF: Just Chair meeting under
37 C?
38
39
                   CHAIRWOMAN TRUMBLE: Yes, 11C. We kind of
40 talked a little bit about the C&T determination process,
41 and we'd like to discuss that also.
42
43
                   MR. SQUARTSOFF: So, that'll be D?
44
45
                   CHAIRWOMAN TRUMBLE: Item Number D. Are
46 there any other items at this time? Hearing none....
47
48
                  MR. SQUARTSOFF: I move to adopt as
49 amended.
50
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00007
1
                   MR. GUNDERSON: Second.
2
3
                   CHAIRWOMAN TRUMBLE: Motion made by Pete
4
  Squartsoff, second by Gilda Shellikoff. The call for
5
  question?
7
                   MR. CRATTY, JR.: Question.
8
9
                   CHAIRWOMAN TRUMBLE: All in favor signify
10 by saying aye.
11
12
                   IN UNISON: Aye.
13
14
                   CHAIRWOMAN TRUMBLE: Opposed, same sign.
15
16
                   (No opposing responses)
17
18
                   CHAIRWOMAN TRUMBLE: Motion carried.
19 Number 5 on the agenda is the review and adoption of
20 minutes of October 1st, 2000 meeting in Cold Bay. Do I
21 hear a motion to approve the minutes?
22
23
                   MR. GUNDERSON: I so move.
24
25
                   CHAIRWOMAN TRUMBLE: Motion made by Paul
26 Gunderson.
27
28
                   MR. ZACHAROF:
                                  Second.
29
30
                   CHAIRWOMAN TRUMBLE: Second by Richard
31 Zacharof. Discussion? Call for question?
32
33
                   MS. SHELLIKOFF: Question.
34
35
                   CHAIRWOMAN TRUMBLE: All in favor, signify
36 by saying aye.
37
38
                   IN UNISON: Aye.
39
40
                   CHAIRWOMAN TRUMBLE: Opposed, same sign.
41
42
                   (No opposing responses)
43
                   CHAIRWOMAN TRUMBLE: Motion carried.
44
45 next item on our agenda is 805 letter, December 5th and
46 6th, 2000 FSB Fisheries meeting, Tab C. I believe, Tim,
47 that this is an informational item. We don't need to take
48 action or anything on this, do we?
49
50
                   MR. JENNINGS: (Inaudible reply)
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CHAIRWOMAN TRUMBLE: Okay. There is one part of this letter I'd like to discuss, and that is Proposal Number 43. At the statewide meeting — when I had talked to Mark Olsen the night before, prior to this meeting, he maintained at the time to just table this or drop this proposal. I also at the time talked to Al Cratty. And, when this came up at the Board, they had agreed at the time to defer the proposal until Mr. Olsen or the Council can submit a fisheries proposal under State regulatory cycle. So, I think just as a point is if the Council or someone wants to do something with this, we make want to work on this prior to us leaving. Otherwise, we make take actions to table the item indefinitely. Is there any....

15 16

MR. LUKIN: Okay. Why did he decide to

17 table it?

18 19

19 CHAIRWOMAN TRUMBLE: Basically, he felt
20 that the proposal was changed too much that it didn't
21 reflect what he really wanted, and he was a little upset
22 about it. And it may be that I can get back with Mark and
23 get a copy of that proposal to him and try to go through it
24 again, or maybe Michelle can, to find out whether there's
25 something else that can be done with the proposal and that
26 be re-submitted. Paul?

2728

MR. GUNDERSON: I believe that one of the things was that there was some of the stuff that were spelled out under State regs and some that were spelled out under Federal regs. Then they contradict one another. But, it did lay out some type of platform for them to look at, and some of the things that he wanted to cover was already covered under State regs.

35

MR. SQUARTSOFF: Yeah, this distance
37 between nets was not under State regs. There is no
38 distance, and the reason Mark had this proposal put in -39 or he put it in -- was because of the Buskin River area
40 only because of non-local people or new people coming into
41 fish and not realizing what local people usually respect
42 other people and don't come put a net right in front of
43 your net, but there's people in Kodiak that are doing this.
44 If you have a net out there, say 7:00 in the morning,
45 somebody else comes out at 8:00 o'clock and puts their net
46 near -- put a wall away from yours, blocking out your fish.
47 That was why he put in this proposal, but I didn't know he
48 wanted to table it.

49 50

CHAIRWOMAN TRUMBLE: I think what was

mentioned, also, was that the Kodiak Advisory Council.....

MR. SQUARTSOFF: They were against it.

CHAIRWOMAN TRUMBLE:was against it. They felt that there was not a user conflict issue. But, you know, if the Council would like maybe a little more work.... Excuse me, Tim, go ahead.

MR. JENNINGS: Yes, Madam Chair. Tim
11 Jennings, Office of Subsistence Management. If you'll look
12 on the letter there on the second page, under the third
13 paragraph addressing Proposal 43, one of the primary
14 reasons why the Board decided to defer this proposal is
15 there's joint jurisdiction there with the State. It's
16 Federal waters, but currently, also, State users also can
17 participate in the fishery. And, because the State doesn't
18 have a regulation which maintains a minimum distance
19 between nets, the enforceability of a Federal regulation to
20 do that would be difficult because people could fish under
21 either Federal regulations or they could say, well, I'm
22 fishing under State regulations.

The other part of it was that if the 25 Federal Board passed this regulation, the Federal 26 regulations would in effect be more restrictive on 27 subsistence users than the State regulations. And so 28 that's why the Board wanted to defer this proposal, to go 29 back to see if Mr. Olsen or the Council wanted to submit a 30 proposal before the State Board of Fisheries to address 31 this issue. And the Federal Board wanted to take this up 32 in conjunction with the State process. That's the heart of 33 the issue.

35 CHAIRWOMAN TRUMBLE: Yeah, and that process 36 -- if this does comes up, and if we want to do something 37 with this, we can work on it or adopt it at our Council 38 meeting in the fall, and it would go to the fisheries in 39 probably December at the statewide meeting. Is that 40 correct?

MR. JENNINGS: The fisheries' proposal 43 would be taken up again. If this proposal is reactivated 44 for the Federal system, we would discuss it at the fall 45 meeting, and the Federal Board could again look at it at 46 the December meeting. And I'm not familiar with what the 47 State process for Board of Fisheries — the timing is right 48 now — and I don't know that anybody has submitted anything 49 to the State side.

CHAIRWOMAN TRUMBLE: Okay. Al?

MR. CRATTY, JR.: I'd just like to say I sit on the Kodiak Fish and Game Advisory Council, and they 5 were against this because they didn't feel there was a problem with it. And, like you say, there would be a double conflict on trying to enforce it, so.....

8

MR. JENNINGS: What we could do, Madam 10 Chair, is we could have staff follow up with Mr. Olsen and 11 see if he wants to resubmit it and if he intends to submit 12 anything on the State side, if you'd like us to do that.

13 14

CHAIRWOMAN TRUMBLE: Thank you, Tim.

15 16

MR. SQUARTSOFF: There's a person that just

17 came in.

18 19

CHAIRWOMAN TRUMBLE: Can you state your

20 name, and.....

21

MR. RUOSS: Oh, yeah. My name is Roland 23 Ruoss. I'm from Kodiak. I run an air taxi in Kodiak, and 24 I share a seat on the Fish and Game Advisory Committee.

25 26

CHAIRWOMAN TRUMBLE: Okay. Roland, we've 27 asked everybody -- on any of the issues that are on our 28 agenda, if anybody would like to testify to fill out a 29 green card and they are on this table. There's also 30 material over here, too.

31 32

Open floor to public comments of the 33 Federal Subsistence Program. Basically, I covered most of 34 that and I also let you know that the forms are there for 35 you to testify.

36 37

Okay, Item Number 8, Wildlife Proposal 38 Review and Regional Council Recommendations. The first one 39 is Proposal WP01-01. Helga?

40

41 MS. EAKON: This is Helga Eakon, acting If you will please follow the protocol. 42 coordinator. 43 printed it out in big letters. That way, we will have a 44 complete administrative to cover all perspectives. Okay, 45 Wildlife Proposals 01 and 2 were submitted by Eastern and 46 Western Interior Regional Councils, respectively, request 47 that definitions of bait, drainage, salvage be added to the 48 pertinent Federal regulations. Furthermore, Proposal 1 49 requests that the term airborne be defined and incorporated 50 into Federal subsistence regulations, and you may find that

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00011
  on page 8 in your Council booklet. The lead is Dave Fisher
  -- oh, Pat Petrivelli.
3
                   MS. PETRIVELLI: Well, this proposal
5
  analysis was done by George Sherrod and mainly because it
  was submitted by the Eastern and Western Interior Regional
  Councils so he was more familiar with what they were trying
8 to accomplish. But, they were trying to have consistency
9 between the Federal definitions of these terms and the
10 State definitions. The State does have definitions for
11 bait, drainage and salvage -- and then to clarify airborne,
12 because that's not clearly defined in either set of
13 regulations. So he went through all the existing
14 definitions in the regulations and then just ended up
15 proposing the definitions that are on page 12; and for
16 bait, drainage and salvage, those are as they appear in the
17 State regulations and then airborne is just simply
18 transported by aircraft, and then aircraft is defined in
19 the Federal regulations. And, so far, of the Council that
20 have met, since it's a statewide proposal, the Northwest
21 Arctic and Bristol Bay Regional Councils have adopted the
22 proposals, or supported the adoption of the proposals.
23
24
                   CHAIRWOMAN TRUMBLE: Are there any
25 questions for Pat at this time? ADF&G comments?
26
27
                  MS. EAKON: Is there anyone from ADF&G
28 here?
29
30
                   CHAIRWOMAN TRUMBLE: Do we know if someone
31 from ADF&G is going to make it in today?
32
33
                   MR. SQUARTSOFF: Well, Roland, did you come
34 by yourself, or....
35
36
                   MR. RUOSS: I came out on Island Air....
37
38
                  MR. SQUARTSOFF: Oh.
39
40
                  MR. RUOSS: .....and I don't know if the
41 State's got any plans.
42
43
                   MS. EAKON:
                              Madam Chair, what I could do is
44 read the written comment into the record.
45
                   CHAIRWOMAN TRUMBLE: Okay. Oh, it's in the
46
47 back thing. Then it's.....
48
49
                  MS. EAKON: Okay. Is that okay?
50
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00012
                   CHAIRWOMAN TRUMBLE: That's fine. Thank
  you, Helga.
3
                   MS. EAKON: ADF&G comments: They support
5 adoption of this proposal. It would align the current
  State and Federal definitions of bait, drainage and salve
  and reduce confusion for the public. We reserve comment on
8 a definition of airborne until one is presented for review.
9 End of their comments, Madam Chair.
10
11
                   CHAIRWOMAN TRUMBLE: Thank you, Helga.
12 you have a summary of written public comments in regard to
13 this?
14
15
                   MS. EAKON: No comments were submitted on
16 these two proposals.
17
18
                   CHAIRWOMAN TRUMBLE: At this time, we can
19 open the floor to any public comments if anyone has any
20 comments in regard to this proposal. Okay. Regional
21 Council recommendations and justification: Does any of the
22 Council members have any comments in regard to this? Boy.
23
24
                   MR. SQUARTSOFF: I don't see any problem
25 with it.
26
27
                   CHAIRWOMAN TRUMBLE: We do need to take
28 action on this item, yes? Do I hear a motion to approve
29 the changes?
30
31
                   MS. SHELLIKOFF: So moved.
32
33
                   CHAIRWOMAN TRUMBLE: Motion made by Gilda
34 Shellikoff.
35
36
                   MR. CRATTY, JR.: Second.
37
38
                   CHAIRWOMAN TRUMBLE: Second by Al Cratty.
39
40
                   MR. SQUARTSOFF: Question.
41
42
                   CHAIRWOMAN TRUMBLE: All in favor signify
43 by saying aye.
44
45
                   IN UNISON:
                              Aye.
46
47
                   CHAIRWOMAN TRUMBLE: Opposed, same sign.
48
49
                   (No opposing responses)
50
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00013 1 CHAIRWOMAN TRUMBLE: Motion carried. 2 3 MS. EAKON: Maybe for the record for your justification you could say for the reasons stated in the 5 analysis, Madam Chair? 6 7 CHAIRWOMAN TRUMBLE: Staff analysis? 8 9 MS. EAKON: Yes. 10 11 CHAIRWOMAN TRUMBLE: Okay. Okay, we'll 12 move on to Proposal WP 01-02, and this is requesting a 13 definition of bait, drainage and salvage. 14 15 MS. EAKON: Okay. Did you cover those two 16 together? 17 18 MS. PETRIVELLI: We did 01 and 02. 19 20 CHAIRWOMAN TRUMBLE: Oh, it is. Okay, we 21 just made a motion on the -- maybe our motion needs to 22 amend.... 23 24 MS. SHELLIKOFF: Amend. 25 26 CHAIRWOMAN TRUMBLE:to reflect both 27 WP 01-01 and 01-02.28 29 MS. EAKON: Yes. 30 31 CHAIRWOMAN TRUMBLE: Okay. We'll move on 32 to Proposal WP01-13 which would establish a brown bear 33 hunting season in Units 9(D) and 10, Unimak. 34 35 MS. EAKON: Madam Chair, Proposal 13 was 36 submitted by Della Trumble of King Cove, Alaska, and 37 requesting establishing a brown bear subsistence harvest 38 season for Units 9(D), 10 -- Unimak Island, October 1 39 through December 31 and May 1 through May 25, one bear by 40 Federal registration permit and the lead is Dave Fisher. 41 42 MR. FISHER: Thank you, Helga. Thank you, 43 Madam Chair. Currently, there is no Federal subsistence 44 hunting regulation for the brown bear in Unit 9(D) or Unit 45 10, Unimak Island, and what this proposal would do, as 46 Helga mentioned, it would establish a brown bear season for 47 both of those areas. The Federal public lands that are 48 involved here are part of the Izembek National Wildlife 49 Refuge.

50

33

Currently, all residents of Unit 9(D) and 2 Unit 10, Unimak Island, have a positive customary and 3 traditional use for hunting brown bears in Units 9(D) and 10. As you know, brown bears are real common on the Alaska 5 Peninsula, and the Peninsula contains some of the highest 6 bear densities in Alaska and probably in the world. estimated population for the Peninsula is around 5,700 8 bears. Over the years, there have been quite a few studies 9 conducted, primarily in Unit 9(E), as that supports the 10 highest concentration of brown bears -- a lot of studies 11 around the Black Lake area, some studies conducted after 12 the Exxon Valdez oil spill -- and, as we know, the 13 densities vary within Unit 9. In the lower western part of 14 9(B) and the Bristol Bay area, the densities there are 15 quite a bit lower than some of the other areas. As I 16 mentioned, the highest density estimate would be in 9(E). 17 The estimated population for 9(E) is around almost 3,20018 brown bears, so that you can see that subunit 9(E) contains 19 over half of the brown bears in the entire unit. 20

In talking with Rick Poetter, he estimated 22 that the population in Unit 9(D) is currently stable, and 23 he estimated that that subunit contains around 900 brown 24 bears. For Unimak Island, the population also appear to be 25 stable, and the estimate there is somewhere between 200 and 26 250. Over the years, the Unit 9(D) fall harvest has 27 averaged around 45 animals, while the spring harvest has 28 averaged around 65. This is based on Department of Fish 29 and Game harvest ticket data. The harvest data for Unit 30 10, Unimak Island, there's 15 drawing permits issued for 31 each year -- 7 for the spring, and 8 for the fall -- and, 32 since 1991, our annual harvest has been around 8 bears.

34 What this proposal would do would establish 35 brown bear harvest seasons on refuge lands in Unit 9(D) and 36 Unit 10. Both seasons would be October 1st through 37 December 31st, and May 1st through May 25th, 1 bear by 38 Federal registration permits. In discussing this proposal 39 with the Refuge staff there at Cold Bay, the preliminary 40 conclusion was to support the proposal with modification. 41 The modification would be to align the spring seasons for 42 Unit 9(D) and Unit 10. This would make harvest regulations 43 less confusing for all users. And then, in talking with 44 Rick Poetter, he recommended that the sealing requirements 45 pattern those that are used for the Western Brown Bear 46 Management Area, and I've listed those on page 26 and, 47 also, 27. I can briefly go over those with you. The skin 48 and skull of a brown bear harvested under a registration 49 permit in the Western Alaska Brown Bear Management Area 50 need not be sealed. This would be under the subsistence

regulations, unless it was removed from these two areas. If the skin or skull of a brown bear taken in the Western Alaska Brown Bear Management Area is removed from the area, it must first be sealed by a Department of Fish and Game and/or a Fish and Wildlife Service representative. time of sealing, the representative shall remove and retain the skin and skull and front claws of the bear. 8 basically sums up my presentation, Madam Chairman.

CHAIRWOMAN TRUMBLE: Thank you.

10 11 12

9

MR. FISHER: Uh-huh.

13

17

14 CHAIRWOMAN TRUMBLE: The ADF&G comments? 15 Helga, do you want to read those? They are on the record. 16

MS. EAKON: Okay, ADF&G commented that they 18 support with modification. The department supports the 19 establishment of a registration permit for brown bear in 20 Units 9(D) and 10 as requested in this proposal. However, 21 we recommend that the permit require the salvage of edible 22 meat, and that any hides to be removed from the area be 23 sealed by the U.S. Fish and Wildlife Service in Cold Bay, 24 at which time the front claws and skin of the head must be 25 removed to destroy trophy value. End of comments.

26 27

CHAIRWOMAN TRUMBLE: Do we have any summary 28 of written public comments?

29 30

MS. EAKON: Yes. We received one comment 31 from a Henry D. Tiffany, IV, a professional guide from 32 Ester, Alaska, who wrote that he opposed Proposal 13 33 because he believes it unnecessary as the existing State 34 regulations already allow brown bear hunting. End of 35 comment.

36 37

CHAIRWOMAN TRUMBLE: Regional Council 38 recommendation and justification? Oh, wait a minute, I 39 have open floor to public comments. At this time, I will 40 cover mine under Regional Council -- comments in regard to 41 this. Do we have anyone else that would like to comment 42 from the public in regard to this proposal?

43

44 Hearing none, we'll move on to Regional 45 Council recommendation or Regional Council comments. Paul 46 Gunderson.

47

48 MR. GUNDERSON: Excuse me, Madam Chair. 49 Looking over this, and I believe it's the last paragraph on 50 page 26, it says if the skin or skull of the brown bear is

taken in the Western Brown Bear Management Area is removed from the area, it must first be sealed by ADF&G representative. At the time of the sealing, the ADF&G representative shall remove and retain the skin, skull and the claws. The intent of this was that a lot of those parts and pieces of the animal was to use -- been used in traditional dances and decorations and whatever, was the intent of taking this animal in the first place. By taking those away, it kind of nullifies the....

CHAIRWOMAN TRUMBLE: Purpose.

MR. GUNDERSON:the purpose. So.....

CHAIRWOMAN TRUMBLE: I do agree with this.

16 Our intention of doing this whole -- and starting this was

17 our tribal council. I am the administrator. Over the

18 years -- and I recall as a child eating brown bear meat -
19 it's more of an educational item for our people and the

20 children in our communities to harvest a bear and to have

21 someone teach them what was done with it and how it was

22 used. The purpose is also that the bear itself be used as

23 part of the traditional Aleut dancers of King Cove, and so

24 I do disagree with ADF&G comments. And I also know that

25 there is a subsistence hunt on brown bear -- am I correct -
26 - for Kodiak?

MR. CRATTY, JR.: Yes.

30 CHAIRWOMAN TRUMBLE: And, Al, is that part 31 of their requirements?

33 MR. CRATTY, JR.: It was. It was part of 34 their requirements, and we had it thrown out because of 35 traditional and cultural.

MR. FISHER: I think we're only talking if 38 the bear is to be removed from Unit 9(D) or Unit 10, Unimak 39 Island. Then these requirements would apply. If the bear 40 isn't to be removed, then the requirement wouldn't be 41 effective. Rich was just recommending that we pattern the 42 sealing requirements after what is done in the Western 43 Alaska Brown Bear Management Area.

CHAIRWOMAN TRUMBLE: Is it a requirement of 46 this -- and I was looking in the book of the Kodiak 47 subsistence bear.

MR. FISHER: Would Robert know right 50 offhand? Is Robert here?

MR. STOVALL: Yeah, Robert Stovall, Kodiak National Wildlife Refuge. The Federal subsistence bear hunt, registration bear hunt on Kodiak Island, has a requirement for sealing of the -- not the skin, but the skull -- and residents are allowed to retain those uses with them sealed. At one point, there was a discussion to do as this particular proposal has been suggested by ADF&G and staff committee, and the Refuge had proposed that and withdrew it after further discussion with Council members.

10 11

CHAIRWOMAN TRUMBLE: Paul?

12 13

MR. GUNDERSON: The way this is worded, 14 they've got 9(D), 9(E) and they're kind of spelling out 15 subunits. Unit 9 covers all the way from Cook Inlet all 16 the way through the end of the Alaska Peninsula before you 17 get into the Aleutian Islands. Does that mean that it goes 18 from one side of the unit into another, if that's the 19 change, or could you cover it by just saying in Unit 9? 20 Because there is a customary and traditional bartering and 21 trading between the different communities. Between Port 22 Moller and Nelson Lagoon is about 18 miles, and the 23 boundary runs right between them, you know, between those 24 two subunits.

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MR. FISHER: The way it's currently 27 recommended, if the animal is removed from 9(D) and/or 28 Unit 10, Unimak Island, then those preceding requirements 29 would -- however the Council can wish to modify it, if 30 possible. As you pointed out, the C&T use does extend 31 outside of 9(D).

32 33

33 MR. GUNDERSON: Time to do a modification 34 or suggestions?

35 36

CHAIRWOMAN TRUMBLE: Yeah, I think if

37 it's..... 38 39

MR. FISHER: Madam Chairman, I would like 40 to point out one more modification that we did make. This 41 was, again, recommended by Rick and that was to modify that 42 spring season to align with the State. In other words, our 43 recommendation would be May 10th through May 25th, instead 44 of -- I believe it was May 1st through May 25th.

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46 CHAIRWOMAN TRUMBLE: Yes, and I did talk to 47 someone with ADF&G in regard to that, and we didn't have a 48 problem with that.

49 50

MR. FISHER: Okay.

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                   CHAIRWOMAN TRUMBLE: Do I hear any
  modifications to this proposal by the Council?
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                   MR. GUNDERSON: I would, like I said, it
5 would changed to read that if it stays within that Unit,
  not the subunits, or if you said well, we're to stay in
7
  Unit 9 which would cover three or four different units that
8 -- but once it leaves that, then these regulations would be
9
  applicable at that time.
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11
                   CHAIRWOMAN TRUMBLE: Okay. Do you want to
12 make that into a motion at this time then, Paul, to modify
13 the Proposal WP 01-13?
14
15
                   MR. GUNDERSON:
                                   I guess.
                                             I so move.
16
17
                   CHAIRWOMAN TRUMBLE: Do I hear a second?
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19
                   MR. ZACHAROF: Second.
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21
                   CHAIRWOMAN TRUMBLE: Second by Richard
22 Zacharof. Call for question?
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24
                   MS. SHELLIKOFF: Question.
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26
                   CHAIRWOMAN TRUMBLE: All in favor accepting
27 Proposal WP01-13 with the modifications presented signify
28 by saying aye.
29
30
                   IN UNISON:
                               Aye.
31
32
                   CHAIRWOMAN TRUMBLE: Opposed, same sign.
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34
                   (No opposing responses)
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                   CHAIRWOMAN TRUMBLE: Motion carried.
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                   MR. JENNINGS: Madam Chair, could you state
39 again, Paul, for the record the modification that we made?
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41
                   MR. GUNDERSON: Well, that they'll be able
42 to move within Unit 9, and then it's not particularly
43 limited to subunits.
44
45
                                  So, 9 or 10?
                   MR. JENNINGS:
46
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                   MR. GUNDERSON: Yes.
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                   MR. JENNINGS: Unit 9 or 10. Okay.
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49 50 MR. GUNDERSON: Yes.

CHAIRWOMAN TRUMBLE: Before we get into the next proposal, it's pretty close to lunch. Do we want to go ahead and break and maybe try to find out if anyone else is coming, particularly from the State? Go ahead.

MR. PETERSON: Madam Chair, I've got to catch a plane at 1:00 o'clock.

CHAIRWOMAN TRUMBLE: Oh, do you want to go 12 ahead and -- can we go ahead and just defer off the agenda 13 and do your public testimony?

MR. PETERSON: Yeah.

CHAIRWOMAN TRUMBLE: Is that acceptable to 18 everyone? Okay. Given that we have a testimony from John 19 [sic] Ignaton [sic] that might do a public testimony in 20 regard to the proposal on the.....

> UNIDENTIFIED SPEAKER: Jeff Peterson.

CHAIRWOMAN TRUMBLE: Jeff Peterson? I'm 25 sorry -- Jeff Peterson, in regard to the goats and he has 26 stated that he does need to leave at 1:00. We'll go ahead 27 and defer from the agenda at this time and allow him to 28 give his public testimony.

MR. PETERSON: My name is Jeff Peterson, 31 subsistence hunter, big game transporter, sea duck hunting 32 guide. I'm sitting on the Kodiak Brown Bear Management 33 Plan right now, so I understand the process and it's pretty 34 long. But I wasn't paying much attention with what was 35 happening with the Federal Subsistence Board and, the next 36 thing you know, we start reading things in the paper about 37 a bunch of opposition for a proposed goat hunt.

We hunt goats in Old Harbor when they're 40 down low and when you see them. You know, I'm supposed to 41 be in a meeting in Anchorage but I was hoping to catch you 42 guys because what I read in the paper was that some people 43 were saying this is nonsense -- the customary and 44 traditional hunt. It is customary and traditional for 45 people in the villages to hunt whatever species for eating 46 that's available, whether it's halibut, ducks, bear, deer. 47 If we had moose here, we'd be eating moose. It we had elk 48 down here, we'd be eating elk.

I took a couple of guys out hunting from

Pennsylvania this October. One guy is a resident; his brother is a non-resident. They both drew for a goat. I went outside the house, pointed up on the hill and said there's the goats and they took off and they came back with their goats and they said how come you didn't go up and get one? I said, well, we didn't get drawn. We put in for goats and -- my son and I put in a couple of years ago. He got drawn, and my son and I went up and got goats and, you know, the first goat I had was a couple of years prior to that. One of the local guys here drew. And the way the hunt goes here -- you know how it is subsistence hunting.

12 13

A lot of people in Kodiak or other big
14 cities don't understand subsistence hunting. What
15 subsistence hunting is, is when you go out for an animal
16 the guys hop on the boat and you see an animal and the guys
17 go up and the guy that had the permit told me -- he was
18 from here in the village -- he says, we're going to go up,
19 the first goat we see, whoever sees it first shoots it.
20 So, the two of us went up and the first goat that jumped up
21 in front of us we both pulled up on it and I thought I was
22 a quick shot and he shot it first. It was his goat, and we
23 ate goat that night and it tasted good. That was my first
24 goat hunt, and it probably about eight years ago.

2526

So, we've been putting in since and,
finally, about three years ago my son drew. We went up and
we shot a goat and came back. Still tastes the same as the
first one, pretty good. And I started doing these bird
surveys, and I was at one guy's house that overlooks the
hills where all the goats are, and I looked out and I saw
some goats. I said, Lee, there's some goats. He says,
syeah, as soon as they come down lower, I'll go get one.
And I said, oh you hunt them? He says, yeah, we hunt
soots. And this is right here from the village. So, we've
been trying to draw them and all this time, you know, some
guys are already just hunting them.

38

And, getting back to the story where that 40 guy says, how come you didn't come up hunting with us? He 41 was from Pennsylvania. I said, well, I put in and we 42 didn't get drawn again. This was this season. He says, 43 you mean to tell me I'm from Pennsylvania and this guy 44 here's from Anchorage, we drew goats and you can't go hunt 45 them? I said, yeah, that's the way it is. He said, that's 46 baloney. You live here year-round, he said, and you should 47 be able to go hunt them. Now, when people understand the 48 issues they'll support us. Some guy in Kodiak, living on 49 the island, says subsistence hunting goats is nonsense. I 50 don't believe he understands the whole issue here. We hunt

goats. We've been hunting them since they've been here. Just like the deer were introduced -- the first one shot 3 here was 1969. That wasn't customary and traditional, but it's customary and traditional today.

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People with this customary and traditional definition, if they want to be customary and traditional, 8 you know, they got to go back to sailboats and the East 9 Coast. Go back to Europe and be customary and traditional 10 over there. They want to keep us running around in 11 skinboats and all these traditional things. 12 different. Times change, and I think the people that 13 oppose anything that has to do with coming from the 14 villages, I really believe are either racist or they don't 15 understand. And I'm hoping that the people in Kodiak just 16 don't understand that are opposing us. So, I was hoping 17 the testimony today would show people that we use the 18 animals for food and whatever -- you know, the hide could 19 make -- a lot of guys want to make flies for fly-fishing.

20 21

Like I said, times change. The hide could 22 be used for flies. It could be used for anything that's 23 used today. Just because it was something used 500 years 24 ago doesn't mean it's not customary and traditional. 25 Whatever the goat hide, whatever -- any hide is used by the 26 people today, that's customary and traditional. That's my 27 definition of customary and traditional is whatever it's 28 used for today and in the past. Times change. So, that's 29 my testimony on goats, and if anybody has any questions or 30 anything?

31 32

CHAIRWOMAN TRUMBLE: Does anybody have any 33 questions or comments for Jeff Peterson, Council?

34 35

MR. ZACHAROF: So, your neighbor will go 36 out anytime you see a goat, or can you -- you have to draw 37 a ticket to hunt them?

38 39

MR. PETERSON: Right. It's a drawing 40 process, and I don't know what the percent is but it's not 41 a very good chance to draw them. And I've been putting in 42 for, I don't know, five, six years and we got drawn once. 43 I have everybody -- my dad, I have my son and myself we put 44 in. And, you know, it's just one of the species that -- in 45 subsistence hunting to do.

46 47

MR. ZACHAROF: How many people locally get 48 a goat every year?

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MR. PETERSON: There's some printed

statistics, and I think Old Harbor, Port Lions probably have the highest number, but this year I think -- I think there's only one guy that drew this year. But, if you hear some of the testimony, if you don't get drawn you're going to go up and get a goat anyway if they come down to the area. You know, we don't go hiking up to the top of the peaks when there's no snow like the trophy hunters like to 8 do. Just like the trophy deer hunters, they wait -- they, like, go hike up in August when it's -- you know, they like 10 to get a workout. But we like to wait for them to come 11 down, oh probably to the 500 foot level, and that's when 12 people start going out and getting goats.

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So, even if you don't draw -- when you 15 draw, I think it's one month in October. At the end of 16 October is when it ends. But that's the end of October. 17 November is when you see the -- you know, December, 18 January, when the goats start coming down. That's when the 19 subsistence hunters will be out taking goats. I saw the 20 trooper come in here. I don't know if I'm going to get in 21 trouble for saying that or not, but that's.....

22 23

CHAIRWOMAN TRUMBLE: Mr. Gunderson?

24 25

MR. GUNDERSON: Yeah, what are your 26 suggestions on how to set up something where it would be 27 fair and equitable to each of the communities? Do you have 28 any suggestions for us to take a look at?

29 30

MR. PETERSON: Yeah, you know, the villages 31 are in dire straits as far as economic stability. You 32 know, I wrote a letter to the editor about that paint ball 33 incident, but the same thing that's happening is people --34 we've been losing a lot from the Federal government, from 35 the State. Every time we come to a meeting we're fighting 36 for something. Why do we always have to fight for stuff?

37 38

A solution for some of these issues like 39 subsistence goat hunting -- a solution would be just to 40 allocate a village so many goats. Whatever they want to 41 use them goats for, it's up to the village. There's a 42 misconception when you turn something over to the villages 43 they're going to ruin it and destroy it. That's what some 44 of the letters I read on the table there -- oh, if we open 45 it up subsistence, they're going to ruin it. We live here 46 year-round. We don't ruin anything here. We got to live 47 with them. And I would just get it away from the State 48 somehow, get it away from the Federal government and just 49 give it to the villages. We're going to take more care of 50 it than anybody else will.

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It's pretty interesting that these people 2 here that they don't understand the village, I guess, think 3 that we're going to ruin it. So, a suggestion would be 4 just to somehow allocate, you know, a number of goats, once 5 you hear the testimony of how many goats are taken from the 6 village. Then you base it on that, on each village, 7 because I don't know what people in Larsen Bay take. 8 don't know what people in Port Lions take. But Old Harbor, I believe, takes a lot of goats from -- since I started 10 reading in the paper, I started asking people how many 11 goats they've been taking. I think that's the best way to 12 go is just to find out from further testimonies, you know, 13 and then just start from there and give an allocation out.

15 I don't know how you want to do it, because 16 I get money. I got paid for transporting these guys out. 17 Gave them a four-wheeler, and they went to the end of the 18 road and they started walking. That was my big game 19 transporter, you know, transporting them via bike. 20 that means if I lose, if we go subsistence and there's no 21 more drawings, that means I'm going to be out of a job, 22 too. But I'm going to be able to go subsistence on goat. 23 The concern is the economic benefit that I will lose by 24 allowing subsistence hunts. Well, why don't we make it 25 where you give the village a certain number of goats? 26 village will determine how many are for subsistence and 27 then how many are for trophy because, you know, then it's 28 customary and traditional. And when somebody says that's 29 not customary and traditional, they're going to say the law 30 says this is not customary and traditional.

Well, who wrote the law? We did not write 33 it in the village. If you own a boat, you are a guide. 34 mean, I remember when it was nice before I owned a boat. 35 Then I could just be a passenger on somebody's boat. Now, 36 you own a boat, you got to take care of everybody. You got 37 to take everybody out, and you become a guide. That's how 38 it is.

CHAIRWOMAN TRUMBLE: Thank you. 41 anyone else have questions for Jeff Peterson?

MR. ZACHAROF: Jeff, you know I think that 44 taking away -- you said, take it away from the Federal 45 government or the State? I think our board here want to 46 listen to people like yourself in better understanding the 47 subsistence issues, and we're here to work with you and 48 better understand what you're talking about and to assist 49 you in this matter. Our Federal board is here to do that.

MR. PETERSON: Great.

MR. GUNDERSON: And all of us are all subsistence users anyway, you know? We live the lifestyle. We understand the issues, and that's good just to hear that....

MR. SQUARTSOFF: It's our position as representatives on this board representing our communities 10 for Federal subsistence use on Federal lands.

MR. PETERSON: Yeah. I think just to help
it go further, you've got to ask for more than you're going
to get because we're -- like I said, our definition of
customary and traditional is a lot different than whoever
wrote the law down. You know, I'm a sea otter
commissioner, and I'm a harbor seal commissioner and we
have that same -- customary and traditional and -- what is
the other one -- significantly altered. All those things
come into play, and we're having problems defining those.
But we do subsist goat. What can we do, you know? It's
got to be turned over to the village. You can't have
somebody from Washington or Juneau telling us what, you
know, customary and traditional is and what significantly
altered is and all, you know? It doesn't make any sense.

So, I don't know how you guys can handle that. I think we got to get our -- you ask for the whole damn thing, because you're going to have some people whittling it down to you could probably go out and shoot the goat, but you got to walk backwards down the hill and take it over to another village or whatever. That's pretty much what happens when you're -- just like the guy said on that bear issue. He said you could take the bear, but you got to remove the skulls and claws or whatever? You got to ask for the whole shebang.

38 CHAIRWOMAN TRUMBLE: Any other comments?
39 Thank you, Jeff. We very much appreciate your public
40 testimony and the information and maybe, given that you are
41 leaving, there are some staff members in the audience when
42 we break for lunch here that if they want to discuss some
43 of the points of that. Okay, at this time maybe we'll go
44 ahead and break for lunch. Is 1:00, maybe about 1:30 -- or
45 1:00? Pardon?

MR. SQUARTSOFF: Compromise.

49 CHAIRWOMAN TRUMBLE: 1:15. I think we're 50 going to compromise.

00025 1 MR. SQUARTSOFF: I'm going to take a nap. 2 3 4 5 6 MS. SHELLIKOFF: That's what this session is. (Off record) 7 8

CHAIRWOMAN TRUMBLE: The next item on the agenda is Proposal WP01-14 which is modifying the current 10 elk season in Unit 8. Introduction? 11

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Thank you, Madam Chair, and MS. EAKON: 13 members of the Council. Proposal 14, submitted by the 14 Kodiak Fish and Game Advisory Committee in Kodiak would 15 change the hunting season dates from September 1 through 16 November 30 to September 25 through November 30; eliminate 17 the 1 elk per household and 1 elk per 2 hunters in a party. 18 I'm sorry. Let me start over.

Thank you, Madam Chair, and members of the 21 Council. Proposal 14, submitted by the Kodiak Fish and 22 Game Advisory Committee in Kodiak, Alaska, would change the 23 hunting season dates from September 1 through November 30 24 to September 25 through November 30; eliminate the one elk 25 per household and one elk per two hunters in party; 26 include Ban, Uganik, and Kodiak Island portions of the 27 Kodiak National Wildlife Refuge in the Federal subsistence 28 hunt and eliminate the need for a Federal registration 29 permit. And the lead is Dave Fisher.

MR. FISHER: Thank you, Helga, members of 32 the Council. Currently, all rural residents of Unit 8 have 33 a customary and traditional use of elk for Unit 8. I might 34 note that a companion proposal, or similar proposal, was 35 presented to the Alaska Board of Game, and we have a fellow 36 from our office named Dan Leplant (ph) who's our liaison 37 with the Board of Game, and he reported back us through Tim 38 that the Board of Game apparently passed our companion 39 proposal but it was sort of contingent upon the Federal 40 Subsistence Board passing its proposal. So, we may want to 41 get into that just a little bit later.

43 Again, the Federal public lands involved 44 here is the Kodiak National Wildlife Refuge. This current 45 elk season, as you know, is really only three years old. 46 The customary and traditional use was established by the 47 Federal Subsistence Board in '97. A hunting season was 48 established in '98, and then last year we made another 49 modification which eliminated the requirement that entry 50 shall be from marine waters only. Even though the season

has only been in effect three years, we have made some major changes.

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As you know, elk were reintroduced to 5 Afognak Island in 1929 and the population reached the 6 harvestable numbers by 1950 and hunting season started back Survey data conducted by the Department of Fish 8 and Game indicates that the herd has ranged somewhere 9 between 600 and 1,500 animals since 1960. I believe the 10 current average population is around 1,000 animals, and 11 there was a small herd that does use the refuge on Afognak 12 Island. That's referred to as the Waterfall herd and that 13 population is currently around 100 animals and those 14 animals do go on and off the refuge during the fall.

15 16

This proposal would increase the 17 subsistence hunt area with the addition of Kodiak and 18 Uganik Islands. However, it would shorten the Federal 19 subsistence season, as Helga mentioned, but would still 20 provide for subsistence priority as the State has shortened 21 their season. It would eliminate the one elk per 22 household, one elk per two hunters hunting in a party, and 23 thereby simplify the regulations. And it also requests the 24 dropping of a Federal registration permit and going with a 25 State registration permit, thereby somewhat simplifying the 26 permit process. There would just be one process.

27 28

So, we looked at it, and we support it with 29 modifications, and it's kind of based on what the Board of 30 Game did -- that the Board of Game adopts their companion 31 proposal as submitted by the Kodiak Fish and Game Advisory 32 Committee. Then, part of the modification would read: 33 Unit 8 elk; Kodiak, Ban, Uganik, and Afognak Islands; one 34 elk by State registration permit, September 25th through 35 November 30th, and then the season would be closed when the 36 combined Federal/State harvest reaches 15 percent of the 37 herd. If the companion proposal was not adopted by the 38 Board of Game, then the proposal should be modified as 39 follows: one elk by Federal registration permit, September 40 1st through November 30th. Federal registration permit, 41 and the season again would be closed. However, the Board 42 of Game did adopt their companion proposal.

43

44 In either case, proposed changes to our 45 Federal regulations would simplify management of elk in 46 Unit 8, and with the adoption of the proposal it would 47 align State and Federal harvest limits, increase the hunt 48 area and the harvest limit potential and, as adopted by the 49 Board of Game with their companion proposal, it would 50 provide for a 10-day advantage hunting opportunity for

subsistence users. That's about all I have, Madam Chairman. 3 4 CHAIRWOMAN TRUMBLE: Thank you. 5 MR. FISHER: Uh-huh. 7 8 CHAIRWOMAN TRUMBLE: ADF&G comments? 9 Record? 10 11 MS. EAKON: Thank you, Madam Chair. 12 ADF&G's written comments are that they support this 13 proposal. This proposal is the result of a coordinated 14 effort between the Kodiak Fish and Game Advisory Committee, 15 the Kodiak Refuge, and the department, and is a companion 16 proposal to one being submitted to the Board of Game. 17 was developed to address a potentially unmanageable 18 situation that could result from the Federal subsistence 19 elk hunt starting three weeks before the other elk hunts on 20 Afognak Island. If both the State and Federal proposals 21 are adopted, the State season on Federal lands on Afognak 22 Island would not open until October 5, but the Federal 23 subsistence season would begin on September 25. 24 provide federally qualified subsistence hunters with an 25 additional 10 days of hunting opportunity at the start of 26 the season. Adoption of this proposal also would align the 27 State and Federal harvest limits and permitting procedures, 28 thereby simplifying the regulations for all hunters and 29 allowing permits to be issued at a single location. And, 30 Madam Chair, there were no written public comments. 31 32 CHAIRWOMAN TRUMBLE: Thank you, Helga. 33 we have any public comments from anybody in the audience? 34 If you didn't sign up to testify and would like to come 35 forward and make some comments, you are allowed to just 36 state your name. Hearing none, Regional Council, any 37 thoughts from the Regional Council? 38 39 MR. SQUARTSOFF: Madam Chair? 40 41 CHAIRWOMAN TRUMBLE: Pete? 42 43 MR. SQUARTSOFF: I don't support this 44 proposal the way it's written. I don't feel that we really 45 need to change it very much. I don't think there is any 46 problem with the refuge permitting system. Robert, do you 47 have any problem with your permitting system from the 48 refuge? That's no problem. And I really don't want to see 49 that one elk per household taken out. I'd like to see that 50 left in. And, also, on September 25th, I think 10 days --

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00028 sometimes you can't get up to North Afognak for 10 days. 2 mean, I don't think that's enough time allowed. I think we definitely need more time than that to be successful in that hunt, especially that time of the year. So, unless somebody has something else to add to it, I don't know --5 other comments on it. 7 8 CHAIRWOMAN TRUMBLE: Paul? 9 10 MR. GUNDERSON: What time of the year do 11 they go into rut? Is it later than September usually? 12 13 MR. SQUARTSOFF: Well, as far as I know, 14 they usually go from September to mid-October or so --15 they're into rut. 16 17 MR. GUNDERSON: So, if you're going for 18 meat animals, you'd want to go prior to that then. 19 20 MR. SQUARTSOFF: Yeah, well, we go for meat 21 animals, we don't shoot big bulls. 22 23 CHAIRWOMAN TRUMBLE: September 1. 24 25 MR. GUNDERSON: Well, if they aligned it 26 with the State, that's what you're going to end up with 27 them. 28 29 MR. SQUARTSOFF: No. We could shoot a cow 30 or a spike. Oh, yeah, well, you know, I've always shot a 31 cow or a young bull..... 32 33 MR. GUNDERSON: Uh-huh. 34 MR. SQUARTSOFF:for meat, so I don't 35 36 think it's going to really hurt their rutting animals if 37 you're not shooting the big bulls. 38 39 MR. GUNDERSON: Uh-huh. 40 41 CHAIRWOMAN TRUMBLE: Any other Council? 42 43 MR. LUKIN: I see it as strictly a meat 44 hunt. Like Pete said, you know, you go for the better of 45 the meat which is the cow or the younger bull. One year I 46 shot a bigger animal and it just doesn't compare to the 47 smaller ones.

50 at the time that we made changes to it, changing the dates,

CHAIRWOMAN TRUMBLE: When we discussed this

48 49

00029 wasn't one of the issues also that it being earlier allowed people that had their gear or boats out to utilize them to harvest before they put them away for the winter? 5 MR. SQUARTSOFF: Right at the end of the 6 fishing season? 7 8 CHAIRWOMAN TRUMBLE: Yes. Was that part of one -- that was also one of the reasons we changed the date 10 for an earlier date? 11 12 MR. SOUARTSOFF: But then boat restriction 13 was taken out of it. 14 15 CHAIRWOMAN TRUMBLE: Okay. 16 17 MR. SQUARTSOFF: Access by boat only..... 18 19 CHAIRWOMAN TRUMBLE: Uh-huh. Yeah. 20 21 MR. SQUARTSOFF:was restricted. 22 23 CHAIRWOMAN TRUMBLE: Okay. 24 25 MR. ZACHAROF: Yeah, I kind of concur with 26 Paul here in regards to, you know, the rutting season. You 27 know, it seems September through October is normally 28 rutting season, and I just wonder about individuals that 29 might go out there and hunt and shoot a bull and realize 30 the meat's not edible. It's strong. And, you know, August 31 seems a lot better to me for a hunt like that -- you know, 32 for a 15-day period in August, like August 15th through 33 September versus September 15th to October. I think you're 34 right in the middle of the rut there. 35 36 MR. SQUARTSOFF: Yeah, well, that's when 37 though a lot of these guys are still commercial fishing in 38 August. 39 40 MR. LUKIN: Yes. 41 42 MR. FISHER: I think at one time there was 43 some concern and Larry expressed concern at one time about 44 an earlier season because of meat spoilage, and perhaps 45 Robert may want to elaborate on that. 46 47 CHAIRWOMAN TRUMBLE: I think that came up 48 actually came up at the statewide meeting and what had

49 covered that whole issue was it's two hunters, one elk.

50 So, you have two hunters that.....

00030 MR. SQUARTSOFF: So you make sure you got your meat out of the field. CHAIRWOMAN TRUMBLE: Yeah. And that was 5 added into there. 6 7 MR. SQUARTSOFF: That's why that was in 8 there. 9 10 CHAIRWOMAN TRUMBLE: One thing, too, if 11 somebody could maybe explain to me in here a couple of 12 things. Number 1, is there any documentation of how many 13 elk were harvested during this season last year? No? 14 that not available? 15 16 MR. PYLE: Zero. There hasn't been a 17 documented subsistence elk take since the season started. 18 19 MR. SQUARTSOFF: For the last three years. 20 21 CHAIRWOMAN TRUMBLE: Okay. And, then, in 22 the ADF&G comments it states in here it was developed to 23 address a potentially unmanageable situation that could 24 result from the Federal subsistence elk hunt starting three 25 weeks before the elk hunts on Afognak Island. Why is it a 26 potentially unmanageable situation? 27 28 MR. FISHER: Maybe Robert could elaborate 29 on that. Robert? 30 31 MR. STOVALL: I'm Robert Stovall. What was 32 the question again? 33 34 CHAIRWOMAN TRUMBLE: In the ADF&G comments, 35 under their supporting and their reasoning for -- one of 36 the reasons for this proposal change is that it was 37 developed to address a potentially unmanageable situation 38 that could result from the Federal subsistence elk hunt 39 starting three weeks before the other elk hunts on Afognak 40 Island. How does this create a potentially unmanageable 41 situation? 42 43 MR. STOVALL: I do believe that.... 44 45 CHAIRWOMAN TRUMBLE: You might want to 46 state your name? 47 48 MR. STOVALL: This is Robert Stovall of 49 Kodiak National Wildlife Refuge, and I'll try and 50 paraphrase some of the discussions that we've had with

1 Larry Van Daele, our state biologist. I think that he felt 2 that there would be -- the marine access restriction was lifted for this year's hunt, and he felt that there would 4 be a very large influx of hunters trying to get permits and 5 hunters going out into the field, thus making it less 6 manageable for us to hand out the permits and be able to 7 check the hunters in the field when that happened. But, 8 unfortunately, the amount of permits that were issued has 9 been the same in the last three years, averaging around 20 10 permits. We had 22 permits this year. From the standpoint 11 of us being able to manage it, if there was indeed 100 to 12 200 people that tried to get permits, that would be 13 unmanageable, but there hasn't been that much interest 14 shown so far.

15 16

CHAIRWOMAN TRUMBLE: Thank you. 17 anybody have any questions for Robert, Council members?

18 19

MR. LUKIN: Robert, you mentioned 22 20 permits. You have a set figure. I don't see how it could 21 be a problem. You've got 20 or 22 permits you're giving 22 out, and that's basically it? What are you saying about 23 the 100 people coming in, something you can't manage?

24 25

MR. STOVALL: Yeah. The amount of permits 26 that are being issued right now has not been a problem for 27 the refuge staff to issue them. A quick analysis of what 28 happens to the permits once they go out: this year, for 29 instance, I was able to contact 17 of about 21 people that 30 had gone out or had planned on going out, and out of those 31 folks -- this is after the 25th of September, and most of 32 these folks had their permits before the 1st -- only about 33 eight of them had actually gone out and tried to hunt and, 34 of course, none of them were successful.

35 36

MR. SQUARTSOFF: I have a question for 37 Robert. Are they include -- wanting to include these other 38 areas, Kodiak, Uganik, Ban Island -- is there any numbers 39 of elk in these other areas?

40

41 MR. STOVALL: Well, Ban Island has always 42 been a portion of the refuge. Uganik Island and on Kodiak 43 Island, there have been reports to the ADF&G folks and to 44 us on seeing some elk. The only reports I've heard of, 45 actually, have come from Kupreanof Peninsula, which is on 46 Kodiak Island. I have not heard of any reports myself from 47 elk on Uganik Island. So, yes, there's potentially elk 48 there. Whether those elk are getting onto the refuge 49 portions of Kodiak Island and/or Uganik Island, they

50 haven't shown up in any of our flights over the refuge

00032 areas. 3 CHAIRWOMAN TRUMBLE: Al? 4 5 MR. CRATTY, JR.: I got a concern. are the concerns on the road system, the loggers being able 7 to get into that area? 8 MR. STOVALL: None of the roads actually go 10 on the refuge, of course. That's the first thing you need 11 to know. Secondly, there's been an access restriction for 12 the Native Corporation use of those roads by -- I do 13 believe it's Ouzinkie Native Corporation and Afognak Native 14 Corporation. So, the access on the roads has been 15 restricted, and I don't have information as to how that has 16 played out in this whole situation on access onto the 17 refuge from that way to access. 18 19 MR. SQUARTSOFF: But, Robert, it's not 20 restricted if you pay your land use permit. 21 22 MR. STOVALL: Right. Right. I'm just 23 saying that those roads -- first of all, we have no control 24 over. 25 26 MR. SQUARTSOFF: Right. 27 28 MR. STOVALL: And, secondly, they don't go 29 onto the refuge. So, if there's access, the..... 30 31 MR. SQUARTSOFF: But they go up to the 32 refuge boundaries. 33 34 MR. CRATTY, JR.: They go up to the refuge. 35 MR. STOVALL: They come within a quarter of 37 a mile at the closest. 38 39 MR. SQUARTSOFF: All right. 40 41 MR. CRATTY, JR.: That's kind of my 42 concern, is how much more hunting effort are you going to 43 get there if you can pay the fees with the corporation, 44 see? 45 46 MR. STOVALL: Well, the only way I can 47 respond to that is that from this year -- this is the first 48 year that the marine access has been lifted -- and there 49 was no appreciable change from previous years.

50

MR. LUKIN: Have you been getting many calls in about those permits, about any changes? Like last 3 year when this was changed from the marine access?

5

7

MR. STOVALL: We got calls on people wanting to know information. When they did call us, the question dealt with who has the access or who was in 8 control of that access? We would refer them to the most 9 probable parties. Other than that, usually calls would 10 come in about how to get a permit and when they were 11 available, and we answered those questions without any 12 problems.

13 14

CHAIRWOMAN TRUMBLE: Is there any other 15 discussion? What would the Council like to do?

16 17

MR. PYLE: Madam Chair?

18 19

22

CHAIRWOMAN TRUMBLE: Oh, I'm sorry. Go

20 ahead. 21

MR. PYLE: My name is Bill Pyle with Kodiak 23 Refuge, Madam Chair, members of the Council, and I would 24 just add to what Robert Stovall said. I think the State's 25 basis for unmanageable was -- you know, you can kind of 26 read it in. There was several reasons. Permits were one. 27 They had a concern about the timing of the hunt coinciding 28 with the peak of the rutting activities and a time of year 29 that is a little warmer and presents a few more problems in 30 terms of, you know, preserving the meat. With elk, given 31 the size of the animal that you're talking about packing 32 out, that's a little bit of a consideration -- not one that 33 in and of itself is significant -- but when you add it all 34 up is a concern. I think they were also considering the 35 law enforcement situation. That is, it's easier to enforce 36 the situation, you know, if the seasons are closer 37 together. Assuming that, subsistence priority is still 38 sufficient, and so enforcement I think was an additional 39 concern. And that's about all I have.

40

41 CHAIRWOMAN TRUMBLE: Thank you. 42 want kind of use this caribou issue we do in our region, 43 Izembek, as an example of sometimes why and how we come to 44 where we're at in trying to provide for the subsistence 45 user to get what they need. We had alignment with our 46 subsistence caribou for I think a period of three years, 47 which was September 1st to the 30th and it closed at that 48 time until November 1st for two reason. Number one, the 49 rut; and number 2, because of user conflict with outside 50 hunters coming in, being the duck hunters in Cold Bay and

the sportfishermen -- allowing them to not be able to incidentally take caribou without, you know -- for us to increase our population.

5

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We changed that date to August 1st for a number of reasons, one of the main reasons being that we did have a subsistence hunt for three years and did not 8 even reach or get close to what we were allowed to hunt for 9 each of our communities, which was in itself a low amount, 10 because of weather. Last year, we did change that to 11 August 1st for two reasons: because the weather is better; 12 and, number 2, that fishing boats are still out and it's 13 the end of the season -- about the second to the third week 14 of August -- that the guys can utilize their boats and 15 their gear to harvest a caribou. Given those two things, 16 we were for the first time in I don't know how many years 17 able to harvest caribou and it was a really good thing. 18 People in our region appreciate it a lot. They got 19 something that they have eaten for years, and it was also 20 done legally. But it also helped maintaining the 21 population and getting it up where we want it to control 22 it.

23 24

And, to some degree, when I look at some of 25 this I see the same thing and the issue, you know, to some 26 degree -- I mean, an unmanageable situation, and like a 27 user conflict thing not being unmanageable -- if you look 28 at the numbers that were presented, I don't see how that 29 impacts this. I know that's just my opinion. Council? 30 Paul?

31 32

MR. GUNDERSON: Excuse me. I like the 33 comments from the people that are the users of that animal 34 and that area. They know what times and dates and which is 35 best suitable for them, and I think these things should be 36 structured in that fashion. You used that caribou 37 situation that we did in Unit 9(D) which worked out real 38 well, and a lot of the people are real happy. But, we're 39 not really here to try to parallel what the State's doing 40 or whatever. It's just whatever the users want and need.

41 42

MR. LUKIN: I think the question I have is 43 some mention of some animals being Kupreanof. What is your 44 feelings about that herd or if there is a herd on 45 Kupreanof?

46 47

MR. FISHER: May I?

48 49

Sure. MR. LUKIN:

50

MR. PYLE: Generally speaking, refuge has not had a policy of active support for expansion of the elk herd onto Kodiak Island. So, we're not facilitating it, but we're aware that it's something that, you know, could well occur naturally and evidence and the few observations that have been collected support the fact that there has been some swimming elk that have made it across, but perhaps not enough to establish a population. But there's likely elk on Kodiak Island and, under this proposal, those animals would be available as would those that show up on Uganik. And, of course, Ban is actually right up where the primary elk population is, and there are animals regularly on Ban.

One thing I forgot to mention before in 16 regards to -- I mean, this proposal does increase the 17 number of elk that -- you know, I mean it's one elk per 18 person versus one elk per party, and that is something to 19 consider to some extent. It could be viewed as an increase 20 in the opportunity in that regard.

MR. SQUARTSOFF: The reason I believe we 23 had one elk per household is so that more households would 24 have a chance of getting elk. Now, say 15 elk swam over on 25 Uganik Island and one gill net family over there, they 26 could shoot four elk the way this proposal would read.

MR. PYLE: I guess we'll know when it 29 happens, you know? I mean, that's one of the tough things 30 about evaluating this.

32 MR. SQUARTSOFF: That's not sharing the 33 resource.

MR. PYLE: You know, we don't have any real 36 evidence at this point. Today, it's just like, well, you 37 know, this is what actually happened under subsistence 38 with.....

MR. SQUARTSOFF: Well, it happened on 41 Afognak with the logging cabin. That's why a lot of this 42 came in, because some household would get up to three 43 permits and take three elk. So, that's why we come up with 44 the one per household thing.

46 CHAIRWOMAN TRUMBLE: I think it's fine the 47 way it is.

MR. LUKIN: I always seen that north end 50 hunt, subsistence hunt, as a real problem for us as far as

getting up there with the marine access, and then you change it, which is fine, but you're still so frigging far away I -- in a way, I support this closer hunt on Kodiak Island, but I also agree with Pete what he just mentioned. I still stand by the one animal per household.

5 6 7

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MR. CRATTY, JR.: Yeah, I agree with Ivan and Pete, too. I think when we put this in, we were looking at the concern of the people in the households and 10 the one elk for each hunter, or two hunters, was the reason 11 for there wouldn't be no waste. You start letting 12 everybody shoot an elk, you're going to start wasting elk. 13 Right here in the....

14 15

CHAIRWOMAN TRUMBLE: Read it.

16 17

MR. CRATTY, JR.:Subsistence 18 Management Regulations, it says one elk per household by 19 Federal registration permit only. Only one elk in 20 possession for each two hunters. Them are big animals. 21 I've been up there hunting with Peter many times, and to 22 move one elk it takes a lot of work.

23 24

MR. SQUARTSOFF: It takes two people most 25 of the day to get one elk out.

26 27

MR. PYLE: Uh-huh.

28 29

MR. SQUARTSOFF: So, even if it's not that

30 far away.

31 32

CHAIRWOMAN TRUMBLE: Bill?

33 34

MR. PYLE: Well, it's just my understanding 35 that, you know, this wouldn't preclude party hunting. 36 mean, naturally, I think it's something that would be 37 considered if somebody takes the responsibility to hunt an And, given the logistical considerations of hunting, 38 elk. 39 I mean it just offers the opportunity for more than one 40 individual in that household to harvest and to, you know, 41 share the burden of responsibility for that.

42

43 MR. SQUARTSOFF: Yeah, and, see, our 44 intention is to save the meat. That's why we have the one 45 per household and one for every two hunters. So, we're 46 concerned about getting the meat out of the field. And if 47 you allow three or four people in one household to get a 48 permit, each of them have a permit and they, for some 49 reason -- I don't know if they all shoot an elk at the same 50 time -- they can't get that meat out. Then it's a loss to

00037 1 bears.

I need to get a State book.

5 6 7

3

MR. FISHER: Yes. In Unit 8, Raspberry
8 Island; residents and non-residents, one bull by permit,
9 drawing type, October 1st through October 22nd. Unit 8,
10 Afognak Island, west of a line from the head of Saposa Bay
11 to the head of Pauls Bay and south and east of a line from
12 Delphin Point to the head of Malina Bay, south of Malina
13 Bay; residents and non-residents, one elk by permit,
14 drawing type permit, September 25th through October 22nd;
15 or one elk by registration permit, October 23rd through
16 November 30th. Unit 8, that portion of Afognak Island east
17 of Tonki Bay, and east of a line from the head of Tonki Bay
18 to Pillar Cape, that's currently closed. And then the
19 remainder of Unit 8; residents and non-residents; one elk
20 by registration permit, September 25th through November
21 30th.

copy of what the State regulations are right now on this?

22 23

23 CHAIRWOMAN TRUMBLE: Council 24 recommendation, or anymore discussion?

2526

MR. SQUARTSOFF: I'm writing it here.

CHAIRWOMAN TRUMBLE: Does anybody have a

27 28

CHAIRWOMAN TRUMBLE: You're writing it?

29 30

MR. SQUARTSOFF: Keep talking.

31 32

MR. CRATTY, JR.: I think I'd like to get 33 back to that first -- I mentioned on when I shot an elk and 34 just in case there's something that comes back on us here 35 on this goat issue, you know when we shot those elk there 36 was me an another guy and the trophy bulls were down in the 37 big herd -- there was about six or eight or 10 right in 38 front of us -- and we were waiting for them to get up. And 39 there was no trophy heads in this just for the record. We 40 were meat hunting. They were big animals. And there is a 41 difference between what he's talking about and those bigger 42 animals as far as size goes. There were not no trophy 43 heads on them.

44

CHAIRWOMAN TRUMBLE: Bill and Dave, do you 46 have anymore thoughts on this issue? Comments? It's my 47 understanding that the State is adopting -- I'm assuming 48 it's the first part of this -- depending on whether this 49 Council adopts the changes and their recent action on this 50 issue? Pete?

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00038
                   MR. SOUARTSOFF: I'd like to make a motion
  to amend Proposal WP01-14 to read Unit 8 elk; Kodiak, Ban,
  Uganik, and Afognak; one elk by registration permit, only
  one elk per household; and the dates run from September
  15th to November 30th.
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7
                   MR. FISHER: Question? Did you say Federal
8 registration permit?
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                   MR. SQUARTSOFF: Just the registration
11 permit. It's either Federal or State. It doesn't really
12 matter, just registration permit. I guess it would have to
13 be Federal to be on Federal lands like we have now.
14 Federal permit.
15
16
                   MR. FISHER:
                                Thank you.
17
18
                   CHAIRWOMAN TRUMBLE: So, basically, Pete,
19 the only thing that your changing from the current
20 regulation is September 15th to November 30th?
21
22
                   MR. SQUARTSOFF: Right, and taking out one
23 elk per two hunters, just leaving one per household.
24
25
                   CHAIRWOMAN TRUMBLE: It is in there, one
26 elk per -- let me read this: one elk per household by
27 Federal registration permit only, only one elk in
28 possession for each two hunters in a party.
29
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                   MR. SQUARTSOFF: No, this would change
31 that. This is amending this proposal, the newest one.
32
33
                   CHAIRWOMAN TRUMBLE: I'm a little lost
34 here. If we've got the current proposal, which this is
35 what it reads. We've got a recommended proposal submitted
36 by Kodiak Fish and Game Advisory Council to change it.
37
38
                   MR. SQUARTSOFF: That's the one I'm
39 amending.
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41
                   CHAIRWOMAN TRUMBLE: So, you're amending
42 theirs, which would change this.
43
44
                   MR. SQUARTSOFF: Their proposal, right.
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                   CHAIRWOMAN TRUMBLE: Is that correct?
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                   MR. SQUARTSOFF: Right.
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                  MS. EAKON: And then the proper way to do
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00039
  it, you would modify the proposal to fit your
  recommendation.
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4
                   MR. SQUARTSOFF: Right.
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                   CHAIRWOMAN TRUMBLE: Okay.
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8
                   MS. EAKON: You would modify it.
9
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                   CHAIRWOMAN TRUMBLE: All right.
11
12
                   MR. FISHER: I have another question.
13 would just be a point of clarification, because sometimes
14 when we get back to the office Helga comes to me or I come
15 to Helga -- and, well, what did he really want to do there?
16 So, you also included Uganik and Kodiak Island? You added
17 those?
18
19
                   MR. SQUARTSOFF:
                                   Right.
20
21
                   MR. FISHER: Okay.
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23
                   MS. CHIVERS: And Ban?
24
25
                   CHAIRWOMAN TRUMBLE: And Ban?
26
27
                   MR. SQUARTSOFF: Yeah, just the way it
28 reads in this proposal right here on page 30. The only
29 thing I'm changing is the date -- from September 25th to
30 the 15th -- and then, one per household. Then the season
31 will be closed by announcement of the Refuge Manager,
32 Kodiak National Wildlife Refuge, and then the combined
33 Federal/State harvest reaches 15 percent.
34
35
                   MR. FISHER: Thanks.
36
37
                   CHAIRWOMAN TRUMBLE: So, a motion made by
38 Pete Squartsoff to modify the proposed regulation on Unit 8
39 elk. Do I hear a second?
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                   MR. GUNDERSON: I'll second.
41
42
43
                   CHAIRWOMAN TRUMBLE: Discussion? Call for
44 question?
45
46
                   MR. CRATTY, JR.: Question.
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                   CHAIRWOMAN TRUMBLE: All in favor signify
49 by saying aye.
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00040 1 IN UNISON: Aye. 2 3 4 5 6 CHAIRWOMAN TRUMBLE: Opposed, same sign. (No opposing responses) 7 CHAIRWOMAN TRUMBLE: Motion carried. 8 you. 9 10 MR. SQUARTSOFF: Now, I would like to make 11 a motion to adopt as..... 12 13 CHAIRWOMAN TRUMBLE: Amended. 14 15 MR. SQUARTSOFF:amended. 16 17 MR. CRATTY, JR.: Second. 18 19 CHAIRWOMAN TRUMBLE: Motion made by Pete 20 Squartsoff to adopt the proposal as amended. Second by Al 21 Cratty. Discussion? 22 23 MS. SHELLIKOFF: Ouestion. 24 25 CHAIRWOMAN TRUMBLE: All in favor signify 26 by saying aye. 27 28 IN UNISON: Aye. 29 30 CHAIRWOMAN TRUMBLE: Opposed, same sign. 31 32 (No opposing responses) 33 34 CHAIRWOMAN TRUMBLE: Motion carried. 35 you. Okay, the next item on our agenda is Proposal WP01-36 15, which would establish customary and traditional use for 37 goat in Unit 8 and, also, establish a goat hunting season 38 in Unit 8. Introduction of proposal, Helga? 39 40 MS. EAKON: Okay, this proposal was split 41 into two parts by the staff. This first is 15a, which 42 addresses the customary and traditional use determination 43 portion, the second would address the harvest season for 44 goats in Unit 8, and Pat Petrivelli will address the C&T 45 portion. 46 47 MS. PETRIVELLI: Hello. I'm Pat 48 Petrivelli, the staff anthropologist, and Proposal 15 was 49 submitted by Ivan Lukin of Port Lions, and I address the 50 C&T -- the customary and traditional use determination.

Ivan Lukin requested it for the residents of Kodiak Island, and so I looked at -- on page 45, has a table with all the populations of the Kodiak Island Borough and those numbers, of course, include people living on Afognak Island also, besides just Kodiak Island and that's just because they get their mailing address in Kodiak, so it's hard to separate out Afognak Island. But that's just a note of interest.

7

And, then, the other thing that this
10 proposal brings up is the idea that goat is a transplanted
11 species. And, in Kodiak, on page 44, is a table showing
12 transplanted species throughout the State, but of
13 particular interest are the species on Kodiak Island and
14 there's eight species that have been introduced to Kodiak
15 Island since 1924 and the only two that don't have a
16 customary and traditional use determination are goat and
17 sheep and that's because the sheep transplant didn't take.
18 But, with the goat, the reason there is no Federal
19 subsistence priority for goat at this time is because we
20 retained the determination made by the State, and the State
21 made a determination in 1991 and they looked at the history
22 of goat use on the island and ruled that there wasn't
23 enough time to grant a positive use determination.

2425

The goats were transplanted in '52, and 26 then the actual harvesting of goats began in '68. In going 27 through the eight factors by the residents, with the one --28 there is an indirect use of goat just through objects that 29 I could find in the record and that was shown in 1883, but 30 the direct use didn't begin until 1968. The goats were on 31 the island, but no one harvested them until 68.

32 33

The permits issued are on 47, and the 34 sources I used were the harvest database to look at the use 35 of goats and, then, the ADF&G subsistence household use 36 surveys. The harvest database shows the use from 1986 to 37 1998, so it's just those years, and Ivan Lukin pointed out 38 he's lucky to get a permit once every five years because 39 it's only been a drawing permit so all the harvest database 40 shows is the number of permits awarded. So, people could 41 have been applying all those years, but whether they 42 applied for it, these are just the permits that were 43 awarded during that time period. And it showed that 44 Kodiak, Port Lions, Old Harbor, Larsen Bay, Bells Flats and 45 Karluk received permits and, of course, Karluk just 46 received one and Bells Flats got two. The other places 47 that got the other permit levels -- there's 351 permits 48 that were issued to other people that don't live in Unit 8.

49 50

The actual households using Fish and Game

study showed that between 1.3 and 16 percent of the households in Old Harbor, Kodiak, Port Lions and Larsen Bay use goat. And then, of course, the seasons -- I only looked at the regulatory season because I didn't have any other information, but the regulatory season has pretty much been between September 1 and October 31st. It currently is September 1 to October 31st.

7 8

The pattern of use and methods and means --10 it's not described in any of the literature because people 11 describe the more common activities, but generally goats 12 are harvested. Well, I called up Ivan Lukin to see how 13 people use goat, and they hunt them just as they hunt deer 14 and elk, using rifles, and it's a subsistence resource. 15 And then I looked at the areas, and half of the goat appear 16 on Federal lands, and half of the harvest is on Federal 17 lands. The other thing I should mention about the permits 18 is in the State permit supplement, people are encouraged to 19 submit to apply for more than one permit area and there's 20 eight goat permit areas -- or there's eight hunting areas 21 for Kodiak Island -- and people are encouraged to apply for 22 more than one and, usually, the residents of Kodiak Island 23 apply for the three, or more than one, and villages will 24 usually apply for the ones by their village.

25 26

In looking at the means of handling,
preparing and preserving and then the pattern of use of
handing down knowledge of fishing and hunting and then a
pattern of use where it's distributed, generally goats are
like the other subsistence resource used in the area. And
then the last factor, number 8, is the pattern of use which
relates to a reliance upon a wide diversity of fish and
wildlife resources of the area. All of the communities on
Kodiak Island use subsistence resources, and they'll have a
diversity of use.

36 37

My preliminary recommendation was that the 38 residents of Kodiak Island, the Kodiak Road Area, Larsen 39 Bay, Old Harbor and Port Lions be given a positive 40 customary and traditional use of goat based upon the 41 evidence presented in the harvest permit data and the ADF&G 42 subsistence household surveys.

43 44

CHAIRWOMAN TRUMBLE: And questions for Pat?

46

45 Speridan?

MR. SIMEONOFF, SR.: How did you determine 48 that the Kodiak, Port Lions and the other villages is given 49 this determination without including Akhiok. I know we use 50 goats in Akhiok.

MS. PETRIVELLI: And if I'd known of that use, I would have included it in the report. But I didn't 3 find any written information about. But, it know of people 4 -- at the Kodiak Fish and Game Advisory Committee, Roger 5 Smith did mention that people from Akhiok did harvest goat. But, they must not have done it under this permit system.

MR. SIMEONOFF, SR.: Was there any effort 9 made to interview people from the villages that are not 10 included?

11 12

7 8

MS. PETRIVELLI: Well, I did make an 13 attempt to call some people but, unfortunately, it was at 14 inconvenient times and I didn't get ahold of them before. 15 But I did try to call -- an informal, just to fill out the 16 information -- and I was given your name to call about use, 17 and I missed talking to you.

18 19

MR. SIMEONOFF, SR.: Well, I'm sorry you 20 didn't get ahold of me.

21

CHAIRWOMAN TRUMBLE: Al?

22 23 24

MR. CRATTY, JR.: Yeah, Pat, I'd like to 25 just say this. I think we should start looking at Kodiak 26 as a sport hunting area, and the villages as subsistence 27 areas. I think the people in the villages want the hunts 28 for subsistence, not for sport. And that's something we 29 should look at. I just wanted to say that.

30 31

CHAIRWOMAN TRUMBLE: Any other comments for 32 Pat? Questions? Hearing none, we'll move on. ADF&G? Did 33 we determine if someone was going to be here?

CHAIRWOMAN TRUMBLE: Pete? I'm sorry.

34 35

MR. SQUARTSOFF: Yeah.

36 37 38

39

MR. SQUARTSOFF: I talked to Larry Van 40 Daele, and he was hoping that we could hold off until he 41 would be here tomorrow so he could make ADF&G comments.

42 43

CHAIRWOMAN TRUMBLE: Okay. Let's concur 44 with the Council. We will hold off on ADF&G comments until 45 tomorrow when Larry is available. No objection? Summary 46 of written public comments, Helga?

47

48 MS. EAKON: Okay. Before the Kodiak Fish 49 and Game Committee meeting on Monday night we had not 50 received any written public comments, so none were included

in your booklet. However, at the Fish and Game Committee 2 meeting we were given a petition to be included into the 3 record of this Regional Council meeting and, also, they 4 said it should be passed on to the Federal Subsistence 5 Board when it convenes in May. This regards Proposal 15, 6 Unit 8, Goats. I'm just going to read their statements for 7 the record. This is dated February 8, of '01: We the 8 following residents of Kodiak Island, are in favor of 9 maintaining the status quo of game management technique as 10 it relates to mountain goats, e.g., drawing of permits. 11 are against the proposal to make the taking of mountain 12 goats a subsistence activity. There is no customary and 13 traditional use of this resource in Unit 8 and subsistence 14 hunting would destroy the resource. This petition was 15 signed by 261 people. Each Council member was provided a 16 copy of this petition, as was the court reporter, David 17 Burrows.

18 19

And, after the meeting, we received some 20 faxes from people who attended the meeting where the person 21 specifically requested reading his or her comments into the 22 record. I will do so. I will give their name and the gist 23 of their comment. Is that okay? All right.

2425

The first one came from John Witteveen, 26 who's a member of the Kodiak Fish and Game Advisory 27 Council, and I think it was their intent that this be read 28 verbatim, so I'm going to go ahead and do it. This is 29 addressed to the Council, Della Trumble, Chair, dated March 30 6, 2001: The Kodiak Fish and Game Advisory Board listened 31 to the concerns of approximately 45 members of the Kodiak 32 community on March 5, 2001 concerning Proposal 15. At the 33 conclusion of the meeting, it was clear that those in 34 attendance were opposed to Proposal 15. In fact, not one 35 person in attendance was in favor of this proposal. All 36 members of the Fish and Game Advisory Board in attendance 37 were also opposed to this proposal.

38 39

The consensus of the group was that the 40 mountain goats in Unit 8 should not be designated as a 41 subsistence species but are clearly trophy animals. 42 Mountain goats are not indigenous to Kodiak, and the group 43 does not consider the customary and traditional use to be 44 valid. The Alaska Board of Game reaffirmed a negative 45 customary and traditional use of goats in Unit 8 in March 46 of 1991, and the group felt that this negative 47 determination is still valid.

48

The group was also concerned about the management of the species, and allowing a subsistence hunt

could threaten the goat population on Federal land. The State of Alaska has managed the goat population on Kodiak through a regulated permit hunt that has allowed the population to flourish. Joint management by Federal and State regulators would cause confusion and threaten the well managed system presently in place. Those in attendance noted that nearly 85 percent of the goats harvested by residents of Unit 8 were persons from the community of Kodiak. It is very clear that this group of people does not want goats designated as a customary and traditional use and, therefore, not a subsistence species. The result of this meeting was an overwhelming rejection of Proposal 15, and we therefore request the same action of the Regional Subsistence Board.

15 16

The second fax came from a Lisa Booch, B-O-17 O-C-H, a resident of Kodiak, dated March 8 [sic], and she said that she did attend the meeting on Monday night in Fisherman's Hall, and she thanks the Fish and Game Council for arranging the meeting. Essentially, she says that the current management program in place has resulted in a lealthy population of goats that has shown growth -- more goats, more drawing permits each year and a better odds for Mr. Lukin to draw. We have a management program that includes everyone, excludes no one. We can and do use our sports allocations for subsistence. The proposed Federal program is not consistent with protecting this very valuable subsistence and sports resource. Let's get together on this and say no to a subsistence goat designation. Let's not divide or exclude anyone.

31 32

We received a fax from Kathy Cole, Kodiak, 33 Alaska, dated March 6th, and she feels that Fish and Game 34 has done a great job in managing the goat population to 35 this point, and she fears that if anything is changed we 36 may not be able to hunt them as the population may be 37 depleted. And, also, not everyone can afford the expense 38 of getting to the refuge to hunt. The areas on the road 39 system for goat hunting will no longer be available. She 40 referenced the petition that everyone had signed -- as we 41 said, 261 people signed. She wanted to attend, but 42 couldn't afford to make the trips to Old Harbor.

43

We got one from a Mr. Ron Eller of Kodiak, 45 and it was a synopsis of what she [sic] heard at the 46 meeting on Monday night, March 5, and then he underscored: 47 I cannot make any stronger statement then that the adoption 48 of this proposal will place the goat at risk and will lead 49 to its extinction on Kodiak. We need to continue 50 preservation of the goat by means of our State regulated

and management programs already in force. The Federal government provides no value or interest to local area management or any regulatory control. Our first concern and yours should be the conservation and preservation of the mountain goat.

5 6 7

This one here, the commenter [sic] was

8 James Devlin of Kodiak and Edward Pennington of Kodiak, and

9 want this read verbatim: Dear Ms. Chivers, please read

10 this letter regarding Proposal 15. An overwhelming

11 majority of the residents of Kodiak do not want a

12 subsistence goat hunt on Kodiak Island. A subsistence hunt

13 on Kodiak will destroy the goat population which, until

14 now, has prospered under the conservative management of the

15 State Fish and Game Department. Mr. Ivan Lukin needs to do

16 what is right for all of Kodiak Island and withdraw his

17 self-serving proposal for a subsistence goat hunt.

18 19

Okay, then we have a fax here from Allen R. 20 -- I believe it's H-U-L-I-N-G, Huling, of Kodiak, and he 21 emphatically wants this proposal -- it needs to be thrown 22 out immediately. He said that he was there at the meeting 23 on Monday, and he's lived in Kodiak for about 16 years. He 24 works as a cub hunting guide, has done so for 15 years. 25 Well, he said he's put in for a goat permit for most of the 26 years that he has been here, and he only drew one time and 27 was not able to attend due to a broken leg. But, he really 28 strongly supports the management the way it is and feels 29 very strongly that the Subsistence Board needs to stay out 30 of it completely. This comment, as with the others, are 31 going to be part of the administrative record. As I said, 32 they have been provided to the court reporter.

33 34

Okay, we got another one from Dr. Richard 35 David Johnson. He's a doctor of pharmacy over at Kodiak. 36 Also in agreement with his letter are Timothy R. Hocum, 37 Douglas P. Halstead, Richard Carstens and Jim Greer. 38 said he's shot two goats in the last five years. He 39 believes that the data contained in the analysis is 40 misleading and conflicting and doesn't support the 41 conclusion that mountain goats should be granted a 42 customary and traditional use status here on Kodiak Island, 43 and he gives the reasons why he feels that the analysis 44 fall short on showing C&T determination. He says, I also 45 find it odd that personal testimony is quoted from several 46 villages, but no one from the town of Kodiak, which 47 represents 94 percent of the users living in Unit 8 is 48 represented in this draft.

49 50

And then, finally, we have one, and he said

please read at the Regional Advisory Council meeting, so since he did say so, Madam Chair, I'm going to go ahead and do it. Tony Chaco, C-H-A-C-O: My name is Tony Chaco, and I have lived in Kodiak for 30 years. I first started hunting mountain goat eight years ago and have only known that they were on the island for about 15 years. Mountain goats to my friends and I have always been considered a trophy type animal because of the amount of time that goes into actually bagging one. There is quite a bit of planning, conditioning, and luck that goes into a goat hunt. For someone to say they want to go and shoot a goat to feed a family makes no sense to me.

13 14

I have been lucky enough to have been drawn 15 for mountain goat on Kodiak five times. The first hunt 16 that I went on, I had nothing on my mind but coming back 17 from my hunt with a nice hide and horns that I could have 18 mounted and hang in as a trophy for friends to look at. 19 Every goat hunt that I have gone on since then has been for 20 the same reason, for the chance to come back with a hide 21 that I consider to be the most beautiful in the State.

22 23

Goat hunting on Kodiak takes a person to 24 places that some consider to be too dangerous for anything 25 but a goat to be. Mountains are always steep, tall, and 26 there is always a bit of walking, packing, and camping to 27 be done. The only way into most of these areas is by 28 Supercub or by fishing/charter boat, and for those who 29 choose a saltwater approach, they must be in great shape 30 and be willing to pass on all the deer that they see in 31 order to bag that goat. The time and money spent on this 32 type of a hunting trip just doesn't seem to be what a 33 traditional hunter would be willing to put in or spend. 34 person could be in the field with the intent to stay for 35 only 3 days but find that because of weather and location 36 of the goats that he may be there for much longer. 37 planned due to bad weather. In the worst case, I was 38 weathered in for an extra seven days. Would someone who 39 was trying to feed his family go through a trip like this 40 for the meat? I wouldn't.

41 42

Mr. Lukin says that he has made this
44 proposal to help ease pressure on the deer population. I
45 think that this may hurt the deer population because if a
46 bunch of hunters who were not prepared physically for a
47 goat hunt were to go into the field, they would go ahead
48 and take that deer in front of them once they realize that
49 they have taken on such a big hunt. That deer in front of
50 them is going to be a lot easier to eat than a goat much

higher on the mountain. And that's if they are lucky and get close enough for a shot.

5

I think that the research done by Mr. Fisher and company also shows that the villagers on the island really show no interest in hunting goat. Three percent of the applicants in the last three years were from 8 the villages; non-residents were more interested in goats 9 at four percent. And Alaska residents from out of Unit 8 10 came in at 34 percent. If these people are trying to show 11 a customary and traditional use of goats, it is not seen in 12 the drawing information, and that is how all other user 13 groups are showing that goat hunting is more a sporting and 14 trophy hunt than subsistence. All these other user groups 15 are willing to pay the money and put in the time that is 16 required to come from out of town to bag a trophy Kodiak 17 mountain goat.

18 19

I don't think that a subsistence hunt can 20 be managed with the continued thriving of the goat 21 population because the weather would keep hunters from 22 reporting within the proposed 24 hours. If 80 permits were 23 given out and 110 hunters were in the field, 80 hunters 24 could report they were successful but there would be no way 25 for the other 30 hunters to know this and that would not 26 stop them from shooting a goat that they think they are 27 entitled to. This would then cause an over harvest and 28 would in the end result in a depleting of the resource and 29 a reduction of the number of permits the following year, 30 and it would probably go on like this for years until the 31 hunt was closed for good.

32 33

Mountain goats were transplanted to Kodiak, 34 and I think that the customary and traditional use of them 35 has been for trophy and sport hunting. Most all the users 36 groups of goats consider them this way and are willing to 37 keep putting into the State drawing permits to get a chance 38 to hunt them. Managing the resource from two different 39 agencies doesn't seem feasible. If the State has to close 40 its permit drawings in the proposed areas because of a 41 subsistence hunt, it takes away from people in other user 42 groups who would like to hunt in those areas, and it also 43 lowers the chances of the subsistence hunter from drawing a 44 tag.

45

46 I am definitely opposed to this proposal 47 and would like to see it rejected. The Alaska Department 48 of Fish and Game does a great job of managing the mountain 49 goat population on Kodiak, and I think that they should be 50 able to continue to do so for the good of the goats and the

hunters and other user groups who wish to enjoy the opportunity to have them around. Thank you, Tony Chaco.

3

And that is the end of the written public 5 comments, Madam Chair.

6 7

CHAIRWOMAN TRUMBLE: Thank you, Helga. 8 those of you that are in the audience and have not signed 9 up to testify on this proposal, there are some forms 10 available on the table that you can fill out and turn in if 11 you'd like to do public testimony. At this time, we will 12 open the floor to public comments, and I will ask John 13 Ignaton -- is he in the room? Thank you, John. State your 14 name for the record, please?

15 16

MR. IGNATON: Hi, my name is John Ignaton. 17 I'm from Old Harbor and, yeah, I did take goats for 18 subsistence. I never did get drawn for a permit, and I 19 guess if I'd drawn -- Jeff has said it for all of us. 20 the meat's good. My brother even say it's better than 21 deer.

22 23

CHAIRWOMAN TRUMBLE: Does Council have any 24 questions or comments for John at this time? Thank you, 25 John.

26 27

MR. IGNATON: Thanks.

28

CHAIRWOMAN TRUMBLE: Ralph Christiansen? 30 Ralph, you want to state your name, please, for the record?

31 32

MR. CHRISTIANSEN: Ralph Christiansen, Old 33 Harbor. The subsistence goat hunt would be good, I think. 34 So far, I've been lucky on drawing State permits to get my 35 goats, and every time I get one -- as soon as I get back 36 from the hunt, my phone rings and the meat is distributed 37 among the elders in the village. And I think it would be a 38 good thing, because I put in for years and years and didn't 39 get one and I just started getting permits lately through 40 the State deal or whatever, but I think it would be a good 41 thing for subsistence.

42 43

CHAIRWOMAN TRUMBLE: Thank you.

44

45 MR. CHRISTIANSEN: And when I go up, I 46 don't go up and look for a trophy. I just go up and get 47 what's there in front of me. I don't sit there in and 48 glass for hours and pick out a trophy or nothing. I just 49 go up and shoot what's in front of me and bring it back.

50 That's all I have to say.

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00050
                   CHAIRWOMAN TRUMBLE: Thank you, Ralph.
  Does anybody have any questions or comments?
3
                  MR. SQUARTSOFF: Yeah, you said you drew
5 through permits, and how many years have you tried?
  mean, how many other years that you didn't get drawn? Do
7
  you remember?
8
                   MR. CHRISTIANSEN: When Fish and Game first
10 came out with the permits, we'd just go into the Fish and
11 Game office and they would give us a permit. Remember?
12 was like the elk, too. And then they quit doing that and,
13 finally, I got one year before last year and just this last
14 year. And it took that many years, ever since they
15 stopped, just to get it.
16
17
                   MR. SQUARTSOFF: How many years was that?
18 Do you remember?
19
                   MR. CHRISTIANSEN: I didn't even keep
20
21 track. It was quite a while.
22
23
                   MR. SQUARTSOFF: So it's not like you drew
24 three permits out of 10, 12 years, or.....
25
26
                   MR. CHRISTIANSEN: Yeah.
27
28
                   MR. SQUARTSOFF: .....I don't -- I
29 mean....
30
31
                   MR. CHRISTIANSEN: Longer than that.
32 Probably 15 years.
33
34
                   MR. SQUARTSOFF: Probably three out of 15
35 or however long they been -- since they started permitting.
36
37
                   MR. CHRISTIANSEN: Huh?
38
39
                   MR. SQUARTSOFF: Since they start issuing
40 permits and you drew three.
41
42
                   MR. CHRISTIANSEN: Yeah.
43
44
                   MR. SQUARTSOFF: And you applied every
45 year?
46
47
                  MR. CHRISTIANSEN: No, I went in and got
48 the ones they used to just issue to us. You just walked
49 into Fish and Game, and they'd write you out a permit and
50 send you on your way. But, ever since they stopped doing
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00051 that, since the time they stopped, it took that long to get State permits from the drawing. 3 MR. SQUARTSOFF: Does anybody know what 5 year that stopped? 6 7 MR. STOVALL: I think it was 1986, 8 according to your.... 9 10 MR. SQUARTSOFF: '86? 11 12 MS. PETRIVELLI: Yeah, '86. 13 14 MR. SQUARTSOFF: When they started the 15 drawing? 16 17 CHAIRWOMAN TRUMBLE: Do you have three 18 permits from 1986 until today, or just one permit since 19 they started the drawing permits? 20 21 MR. CHRISTIANSEN: I just recently got 22 them. These last three years I've got permits. 23 24 CHAIRWOMAN TRUMBLE: So, it's been a while. 25 26 MR. SQUARTSOFF: That's a pretty slow 27 percentage. 28 29 CHAIRWOMAN TRUMBLE: Al? 30 31 MR. CRATTY, JR.: I just wondered, Ralph, 32 when would you first think a good -- if it was to happen --33 what a good time would be for a goat hunt? What part of 34 the year? 35 36 MR. CHRISTIANSEN: Probably same time as 37 when the season opens or later when they're down really 38 low. It doesn't really matter to me where they are. I can 39 pretty much climb. But I usually wait for them to come 40 down to a nice low area, and then I get it. And I usually 41 take younger kids with me so they can learn the way that I 42 grew up. 43 44 CHAIRWOMAN TRUMBLE: Anyone with questions 45 or comments for Ralph? Thank you, Ralph. Roland Ruoss? I 46 don't know if I'm pronouncing the name -- Ross (ph)? 47 48 MR. RUOSS: I'm Roland Ruoss from Kodiak. 49 To give you some background, I run an air taxi in Kodiak, 50 so that's how I'm most familiar with goat hunters and I sit

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on the Fish and Game Advisory Committee in town and so I listened to a lot of people on Monday. There was a meeting The staff came and explained the proposal to us, and a lot of people came in and expressed their opinions, and I'm the fellow that was quoted in the paper that Jeff read who called it nonsense. So, I'm that guy.

The reason I thought it was nonsense and said so was the idea that there's a problem accessing goats 10 for home use here on Kodiak. I think right now, the way 11 it's set up, everybody -- as little of access as you get 12 everybody's at least got the same access throughout the 13 community, and maybe the only way to change that would be 14 to cut the off island residents completely out of the hunt 15 because, right now, people came in and testified the same 16 way that Ivan was quoted in the paper and what's Ralph's 17 experience was -- that they've all put in for years and 18 they only got a few times. Some guys got more lucky than 19 others, but the experience has been pretty consistent for 20 everybody living on the island. They put in for a long 21 time -- at least after 1986, when they started doing the 22 permit drawing -- and they've had to be patient and wait. 23

So, what that tells me is that there's a 25 lot more interested hunters than there are enough goats to 26 satisfy every household that wants to bring a goat home. 27 It's not like elk. There's still a registration hunt on 28 elk because there's enough extra elk that there's still a 29 place on Afognak Island where people can go out on 30 registration and get their elk, and it hasn't hurt the 31 population at all. So I think of elk as being a surplus 32 animal that can support a subsistence hunt. And everybody 33 recognizes deer on Kodiak Island as being a surplus animal 34 that can support a subsistence hunt.

But the ones that can't handle all the 37 hunting pressure have to be regulated in some fashion. 38 And, even if we get a subsistence hunt for goats, the 39 Federal managers will still have to put in some kind of a 40 limited system. Everybody that wants to go can't go, and 41 I'm thinking we'll probably end up with the same deal again 42 -- is they're probably going to recommend some type of a 43 limited permit system where you'll still have to put in, 44 either in your village allocation or as a complete Unit 8, 45 the population will still have to put in and wait in line 46 and be lucky. But, in the end, it won't likely change how 47 many goats Kodiak Island residents can take except if we 48 cut out all the off island hunters, because right now the 49 off island hunters are taking -- what did they tell us --50 37 percent of the permits go to off island hunters, and

then 63 percent of the permits are left for Kodiak Island hunters.

7

That's my concern is, if we fragment the 5 management, we might go through all this process and end up 6 right back where we are now. That would be thing that I'd like to see the most attention put to is how do you want to 8 change the permitting? Or how would you engineer a permit 9 system that's going to satisfy what Ivan's concern is, that 10 you've draw a lot or you put in a lot, but you're not able 11 to draw. And I think we can't change that unless we get a 12 bigger goat population. And it's been growing, because 13 they started out with none in '52 and now we got -- the 14 official number is 1,000, but I'd say on a good rough 15 estimate from what I've seen out there, there's probably 16 1,500 goats on Kodiak and they've expanded to probably all 17 of the available habitat. That's the words that Larry Van 18 Daele at the Department uses. He says that now goats have 19 expanded to all of the available habitat. So that's a good 20 sign. Whatever's been working is working fine.

21 22

I don't think personally that the feds can 23 do us a better job of managing goats. And I asked that 24 question to the Refuge, and they say that they'll have to 25 increase funding and staff to manage goats. So, we're 26 going to have to wait while the feds come up with the 27 management structure. And I know you guys don't like State 28 management, and I understand that's the main reason why you 29 put the proposal up is to put in a different management 30 structure than State management. But I'm concerned that 31 we're going to end up right back where we were when we 32 started, because you're still going to have a limited 33 number of goats for an unlimited -- well, a large number of 34 hunters anyway. A lot of guys want to go, and there's more 35 hunters than there are goats so they have to divvy up the 36 pie somehow and we'll be right back to where we were with 37 them -- some kind of drawing permit.

38 39

That's the one thing I wanted to hear a lot 40 about, is how do you divide up, because I think the 41 proposal itself, it speaks to a concern that guys all over 42 the island are saying the same thing. We put in for the 43 drawing, and we're not getting our permit. But it's not 44 just a village issue, is island-wide, and there's people in 45 town that told me on Monday night that they had put in for 46 10 years and never got drawn. And I don't think we can 47 address that by simply turning it into a subsistence hunt. 48 It's still not going to make the goat population bigger and 49 make the hunter population smaller, unless we chop out 50 those off island residents.

CHAIRWOMAN TRUMBLE: Roland, when you're saying off island, are you talking about residents outside of Unit 8, or....

4 5

MR. RUOSS: Uh-huh.

6 7

CHAIRWOMAN TRUMBLE:that's being residents in the State of Alaska -- that includes residents outside the State of Alaska also?

9 10 11

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MR. RUOSS: The State numbers, they just 12 lumped them all together. All the people outside of Unit 13 8, they lumped them all together, and they said that was 37 14 percent....

15 16

CHAIRWOMAN TRUMBLE: Oh, I see.

17 18

MR. RUOSS:of all the people that 19 drew for goats. So, they didn't tell us how many were out 20 of State, and how many were in State. Oh, and at the 21 meeting on Monday, there was one fellow that spoke about 22 non-resident hunters, but most of the interest was for the 23 local residents of Unit 8. That's where all the heat was 24 coming, from the local guys in Unit 8. The one fellow that 25 spoke up for off island residents was a guide, and his 26 concern was that originally the goats were put on the 27 island probably with the support from, like, State hunt and 28 licenses and I don't know what else -- duck stamps, or 29 whatever they sell to do wildlife programs. He was 30 concerned that a lot of the people that put in money 31 through the hunting programs all over the State probably 32 helped to put the goats on Kodiak, and he said they're 33 going to have a stake in whatever goes on with goat 34 management in Kodiak just because of fairness, as they were 35 part of it when it started.

36 37

And, you know, that may be here nor there 38 to this discussion, because we're talking about a 39 subsistence for local residents first, and everything comes 40 after that. And you could argue that the off island 41 residents' interest in goats can still be satisfied on 42 State land. I mean, I think that's valid. They still have 43 access to State run goats, if they want.

44

MR. CRATTY, JR.: Yeah, I got a question 46 for you, Roland. I think what we're looking at here is we 47 want to get a subsistence for the villages for the people 48 that utilize it for the meat, not the sport. What do you 49 think the feelings are there in Kodiak as to that?

50

MR. RUOSS: Oh, there was a lot of strong comment. That letter from that Tony Chaco fellow, that wasn't the main point that people were putting across in Kodiak -- that they wanted to go out and get their trophy. He speaks to that, but I don't think he was the popular opinion.

MR. CRATTY, JR.: Well, did he understand the economics and what's happening in the villages? I mean, we're getting cut off from all our fisheries. People 11 got to go to the resource and depend on it for living.

MR. RUOSS: Well, I think people understand 14 about fisheries in a big way in Kodiak, you know, being cut 15 off through feds and the sea lions and all that.

MR. CRATTY, JR.: Well, I think we're
18 hurting more in the villages. It's to be seen. When you
19 got a man sitting back there that's got six kids, and he's
20 got to go kill a goat to feed them, that's telling you
21 something.

MR. RUOSS: Right, and that can be
24 addressed somewhere in here. And I listened to Jeff's
25 comment that maybe there can be a village quota, and then
26 divide it up somehow, and I'd be real interested to hear
27 what types of management scenarios you want to do.
28 Because, right now, I listened to -- I think it's Mr.
29 Fisher with the Federal management -- and he'd probably
30 explain what kind of ideas the feds have. But it sounds
31 like it's still going to have to be permitted in some kind
32 of limited fashion, because there appears to be more
33 hunters than there are goats.

MR. SQUARTSOFF: Roland, you know, as board 36 members here we're obligated for the people on the refuge 37 for refuge lands, because the State legislators would not 38 put up to vote to amend the State Constitution....

MR. RUOSS: Uh-huh.

MR. SQUARTSOFF:where the State would 43 still have control. But they chose not to do that, so this 44 was formed to represent the people in your area. And we 45 have to listen to the people in these remote areas that 46 want subsistence, and this Federal has subsistence 47 priority.

MR. RUOSS: Uh-huh. I understand that.

MR. SQUARTSOFF: We're not doing it by choice. We're doing it because we have to do it because the State would not amend the Constitution, legislators.

MR. RUOSS: And there are plenty of people in Kodiak that, faced with a subsistence hunt, would be glad to participate. So that's understood in town, that if 8 there's a subsistence hunt that it does refer to them, that 9 they're residents of Unit 8 and they'd like to participate. 10 But there's still a strong concern that there aren't enough 11 goats to satisfy all the interested hunters in Unit 8 and 12 that some kind of limited permit system still cannot....

13 14

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MR. SQUARTSOFF: I agree. There's not 15 enough goats to satisfy everybody.

16 17

MR. RUOSS: So then I'm thinking why do we 18 go through this whole exercise and end up back where we 19 were? That's my concern is that we come up with fragmented 20 management through this.

21 22

MR. SQUARTSOFF: We're obligated to 23 regulate on Federal lands.

24 25

MR. RUOSS: And, right now, the hunt is 26 regulated on Federal lands in the fashion that everybody in 27 Kodiak, Unit 8, can participate. It's not satisfactory to 28 everybody, because we've heard that, like Ivan says, you 29 can put in a long time and not get your goat. His opinion 30 is held by a lot of people in the community. But I'm 31 concerned that asking the Federal system to manage it for 32 us isn't going to solve that problem. It's just going to 33 give us another regulatory structure that we're going to 34 have to learn how it works, and it may not satisfy what we 35 originally wanted to do.

36 37

CHAIRWOMAN TRUMBLE: How do you determine 38 having the Federal manage it? What do you mean by that? 39 Managing the hunt?

40

41 MR. RUOSS: That's what I assume would 42 happen. On Federal lands, the U.S. Fish and Wildlife 43 Service would probably end up as the agency then that we 44 all need to go to. Like the elk hunt now.

45 46

MR. SQUARTSOFF: That's this Board right

47 here.

48

49 CHAIRWOMAN TRUMBLE: No. That's this Board 50 right here. See, the thing of it is, I think there's a lot

00057 -- I'm getting a sense of a lot of misconception -- couple of things. And then, there was a comment you made that the feds would not be able to manage it. Their people in these 4 refuges are paid to manage whatever kind of wildlife or 5 fish is on that refuge. That's their job, whether 6 they.... 7 8 MR. RUOSS: Well, what it is, I asked them 9 that. 10 11 CHAIRWOMAN TRUMBLE:they don't like 12 it or not. They better be doing it, because that's what 13 they get paid to do. 14 15 MR. RUOSS: They do, but they also..... 16 17 CHAIRWOMAN TRUMBLE: They don't get to pick 18 a species and say we aren't going to do that. 19 Unfortunately, it is part of their job. 20 21 MR. RUOSS: Just like the State Fish and 22 Game, though, they've got a budget, so..... 23 24 CHAIRWOMAN TRUMBLE: Our quidelines are 25 totally different from State Fish and Game. The other 26 thing, I think -- you know, and it's been mentioned that it 27 is our priority to provide for the subsistence user first, 28 and when you have a limited resource available and a 29 limited amount that is available to harvest we do have --30 you know, it is our responsibility to provide for the 31 subsistence user. And, basically, when you look at the 32 whole Unit 8 and this issue with the goat, if those 200 33 permits were actually given all as subsistence permits, 34 then those 200 permits are for all people that are actually 35 residents in Unit 8 and no one else. That does leave out 36 the sports concern. You know, if the concern in Kodiak and 37 the outlying areas is the subsistence user, then that gives 38 them more goats overall and it does disallow for the rest 39 of the hunters in the State and out of State. 40 41 The law does say Native and non-Native. 42 doesn't specify that you have to be a Native of Unit 8, a 43 resident. It's both. 44 45 MR. RUOSS: Yeah. I think that's 46 understood in town. There were people that came in, and it 47 wasn't a Native, non-Native issue that was discussed on 48 Monday night. It was an idea of consistent State 49 management has got us this far, that the goat population is 50 healthy, and unfortunately there's not a lot of goats so we

all have to stand in line and wait. But a lot of guys said let's keep it the way it is because it's still fair. We may not like it the way it is, but at least everybody still gets the same small chance to participate. I think that would be the strongest statement there. There was, like Tony Chaco's comments, something about it being a sport hunt and it ought to be a trophy hunt, but that didn't seem to be the strongest message. It was that people wanted to be assured that everybody still had equal access. I think access is a real big item with people all around Kodiak.

11 12

12 CHAIRWOMAN TRUMBLE: I know. I read
13 through a lot of the letters, and I'm getting the sense
14 that they feel that it should be a sport hunt and not
15 associated with subsistence. But that's just my sense at
16 this point. Are there anybody else, Council members, would
17 like to have any questions?

18 19

MR. LUKIN: I'd like to tell you part of 20 what motivated me to make this move on this issue here. 21 Some of you remember these pictures here from a while back.

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UNIDENTIFIED SPEAKER: A couple of years

25 ago. 26 27

MR. LUKIN: I'm sure some of you remember 28 these pictures here, and this is part of what moved me to 29 do this. When you get eight or 10 or, whatever -- 20, 30 30 charter boats around Kodiak Island and do stuff like that, 31 and you get the ferry system running into Kodiak, Port 32 Lions that's dropping off hunters -- six to eight hunters 33 on each trip are getting off, and each of them are -- so, 34 you know, in a sense I'll point my fingers at the State 35 also. As far as I'm concerned it's mismanagement with just 36 anybody coming in allowed to take five deer. And you take 37 and look at a picture like that, you can see what's 38 happening to our resource. So, this is pushing us to look 39 at it in concern. And, you know, these animals here, right 40 above this community here, if they're accessible for these 41 people and then you've got a problem with another source 42 that is depleted, you're going to do what it takes to fill 43 that table.

44 45

MR. RUOSS: Uh-huh.

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MR. LUKIN: It's pretty sad to see stuff 48 like this. I've heard a statement that this guy bragged 49 about 800 deer for that one season right there. And then 50 you combine that with the ferry and how many -- you got 25

or 30 deer, if not more, going out and that many more guys coming in and that many more going out on the next shift, the next following week, you got a serious problem.

MR. RUOSS: But there's clear differences between the deer population and the goat population. The ability of the goat population to sustain a hunt like that is not there. We're going to have a....

MR. LUKIN: Oh, I agree, and this is not 11 what we're looking at with the goat counts. We're looking 12 at like some of these guys suggested, you know, two, three 13 to the community -- four, five or whatever it could 14 sustain. We're not looking at taking 50, 60 percent of the 15 goat tags. We're looking at whatever can -- I mean, just 16 like Ralph stated earlier. The minute his community knew 17 he got a goat, what happened? I mean, you know, he shared 18 it out with his people.

MR. RUOSS: Uh-huh. Well, that's me. I've 21 never drawn for a goat, and I've eaten goats from family 22 and relatives. That's the only way I've ever eaten goat. 23 And I just figured there's not enough goats to go around, 24 so I never even put in. But I've been able to eat goats 25 and I like them and if there were more goats out there I'd 26 sure be out there hunting them on a registration permit. 27 But, yeah, I like deer hunt as a subsistence hunt. I think 28 it's fine. There's lots of them. I'm just concerned that 29 as a subsistence hunt for goats that we run into the same 30 management problems we're in now. There's not enough to go 31 around.

33 MR. LUKIN: But I'm sure there's a way we 34 can work around this to fill the needs of, you know, what 35 is available there. I mean, I personally feel that people 36 need to be fair with people.

MR. RUOSS: Oh yeah, yeah. It needs to be

39 fair.

MR. ZACHAROF: Roland, I got a question for 42 you, sir. You made a comment earlier about the population 43 hypothetically about a 1,000 animals. I mean, how are we 44 Alaska Natives going to affect the population? I mean, 45 you're seeing that the resource would be depleted 46 dramatically by the influx of Natives subsisting off of 47 goats. What did you mean by that?

49 MR. RUOSS: That must be someone else's 50 comment. No, I....

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MR. ZACHAROF: Did he mention that?

MR. RUOSS:don't see it as a Native, non-Native issue, and my personal impression is that if the 5 hunt went to Federal management and perhaps was fragmented like I suggested and we have a less successful management 7 process than we've got now that we might see an increase of 8 unreported hunting. I think that's the official term for 9 it. The hunt could become unregulated and people would hunt 10 on basically informal season and bag limit, and then I'd 11 expect to see areas that are easily accessible to lose 12 their goats. And goats aren't stupid. You know, what I 13 see now is that they move back from where they get 14 pressured and they've been doing that for years and they're 15 thriving around here. So, we're not going to lose the 16 goats. The goats will not be wiped out in any kind of 17 management structure or with no management structure at 18 all. The goats won't be wiped out, but they're going to 19 move away from places where they're generally accessible 20 now under this permit system. 21

There's spots now that are easier access 23 where there might only be 10 permits left and out of that 24 maybe only three goats taken. So, if there's 30 or 40 25 goats living up in a spot that's easily accessible then 26 they're usually going to stick around there if they only 27 lose a few every year. But if those easy access spots lose 28 15 or 20 goats in a year, the 10 that's left are going to 29 move away.

So, that's what I think. From flying 32 around looking at them, I'd expect to see more goats move 33 into places that are less accessible and people that have 34 easier access to them, if the hunt goes what I would guess 35 would be sort of unregulated and informal, then the people 36 that have the best access to them will get the most goats 37 and the folks that don't, you know, are just going to miss 38 out. So then the point of fairness will be lost. At least 39 right now, as unfair as it is, at least it's equally unfair 40 to everybody, this drawing permit system. You got to wait 41 a long time to get a goat permit here, but everybody waits 42 together.

44 I thought you made that MR. ZACHAROF: 45 comment, so.... 46

47 MR. RUOSS: Oh, no. No, I don't see it as 48 a Native, non-Native issue. When I first thought about 49 subsistence issues -- I don't want to take up all your time 50 here -- but I thought subsistence issues were fish, marine

00061 mammals, birds, caribou, moose. 3 CHAIRWOMAN TRUMBLE: No. 4 5 MR. RUOSS: I never thought of it as introduced species. This completely blindsided me. 7 thought, wait a minute. Goats? That's a whole different 8 issue. 9 10 MR. ZACHAROF: I think they probably ate 11 goats long before you came to Alaska, probably. 13 MR. RUOSS: Except not on Kodiak Island, 14 you know. They got delivered here by ship or airplane, I 15 guess, by goose. Somebody told me today he talked to the 16 guy that flew them on in '52. 17 18 MR. GUNDERSON: I think this issue is going 19 to come up in a number of different places around the 20 State, because there's been animals introduced into 21 different areas, and they're unmanaged. Some of them are 22 basically being run by Native corporations. Others are 23 herds owned by individuals. So, this issue is going to 24 come up more than one time. But my feeling with about this 25 thing with the goats is I think there's going to be a set 26 number set by either the State or the feds how many animals 27 could be harvested per year, and I think each one of the 28 communities should be allocated a certain amount of those, 29 and then the rest are up for drawing, is my personal 30 feeling about it. 31 32 CHAIRWOMAN TRUMBLE: Does anybody else have 33 any other comments for Roland? 34 35 MR. RUOSS: Okay. Thank you for your time. 36 37 CHAIRWOMAN TRUMBLE: Freddie Christiansen? 38 39 MR. CHRISTIANSEN: Hi. My name is Freddie 40 Christiansen from Old Harbor. I've lived here for 41 41 years, and I guess I just want to take a step back and just 42 mention the reasons of why this Federal Advisory 43 Subsistence Board was implemented. In my experience and my 44 meetings that I've attended over the years have been that 45 the -- when I hear the people, you know, raising havoc 46 about Federal management, Federal takeover, I don't blame 47 anybody but the State government for that -- that the 48 legislators in Juneau had the opportunity to allow a vote 49 to go to the people to vote on amending the State 50 Constitution to include rural. And I just wanted to state

for the record that I don't agree with a lot of rhetoric that's out there blaming the feds for what's occurring.

The feds presence is here because they're just complying with what they agreed to under ANILCA. In fact, I'm happy that the legislators are doing what they're doing. I think they're doing an excellent job by allowing the Federal Subsistence Advisory Councils to exist.

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And then I'll just get on the issue about 10 the goats. I believe that any animals that are within the 11 proximity of any community -- whether they be indigenous or 12 whether they be Native or whether they be transplanted --13 that the rural residents of any community, you know, should 14 have access to those. I've lived in an era where, you 15 know, we haven't been able to get the time of day at a lot 16 of these meetings that we've attended up until just 17 recently, and that's when the feds stepped in and took the 18 subsistence issue and implemented these councils and what 19 have you. Up until then, we couldn't get the time of day 20 out of our so-called friends in Kodiak, which I didn't know 21 we had any to begin with. But, you know, some of the guys 22 think that they don't want to make two different types of 23 residents of Kodiak Island. Well, I always thought there 24 was. You know, not because I believe in that way or the 25 Native people believe in that way, but just the way that 26 everything is proportioned out and distributed out.

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28 The villages always get the shaft on 29 everything. And, specifically, in my region -- and I can 30 only speak to my region -- but I also can say that serving 31 on a statewide board of Native people that it's not only 32 here. It's everywhere. And I think that there comes a 33 time when, you know, there has to be equality and fairness, 34 and I think that the time is now. And, as far as the 35 subsistence goat hunts, I totally support them. I think 36 that the people, like I've stated, they've been -- I can 37 document 20-something years ago where there was a couple of 38 people in a village that had taken a couple of goats for 39 subsistence purposes and ate them and that's really what it 40 was about. It had nothing to do with going sports hunting 41 or, you know, getting antlers or fur. It was mainly about 42 getting food. And as I listen to some of the testimonies 43 of some of the people from Old Harbor and Kodiak Island 44 that, you know, these communities are all going to become 45 ghost towns. Subsistence foods become more important than 46 they have in the last four years because of the loss of 47 opportunities to be allowed to be harvesters of the natural 48 marine resources.

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You know, look at where we're located.

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We're located just in proximity of some of the largest halibut beds in the world. But, yet, due to the policy and 3 due to everything that has occurred, the people of Old 4 Harbor, you know, on a very minimal basis, don't have very 5 many IFQ's, and so I believe all of these things are going 6 to contribute to allowing the villages to continue to 7 exist. I realize that, also, serving on other boards, that you guys have a very difficult job but I do believe with 9 the insight that you guys have and the experience and the 10 knowledge that you have -- I've been an advocator for local 11 and traditional knowledge for, you know, 30 years of my 12 life. I've believed in it. I've actually heard the first 13 term of that back when I was a 10 year old kid, which 14 really didn't mean much to me at the time. But, as I grew 15 older and started realizing what they actually meant, I 16 believe that if local and traditional knowledge would have 17 been allowed to be incorporated in some of our resources --18 you know, king crab and shrimp and stuff like that -- that 19 we would still have an abundance of that today. And so I 20 commend you guys' efforts and I know that there's times 21 that you guys take a lot of heat but we all do. 22 that's been one of the challenges of our lives. 23

I also commend the Federal government's 25 presence in Alaska and making sure that the rural people 26 are getting their fair share of the pie. I want to close 27 with, you know, if we left everything status quo that that 28 would satisfy the people in Kodiak. Obviously, that's 29 what their testimony is saying, is that the feds don't know 30 how to regulate. They don't know how to manage, whatever, 31 you know. I disagree with that, but I just want to say 32 that if we leave it status quo that it's only satisfying 33 their needs and that's basically what we've done my entire You know, we've went by what they wanted, and it 34 life. 35 never contributes to the equality that I want to see. 36 I could speak on the education, funding, just the way they 37 distribute it to the communities. I mean, the list goes 38 on, and everyone of you guys know exactly what I'm 39 referring to, you know?

40 41 So, I just commend you guys' efforts and, 42 along with the staff that's here, and all the other guys 43 that are involved that I've had the opportunity to get to 44 know -- you know, in the Department of Interior. You know, 45 from a subsistence standpoint of view, this is very 46 important, and I believe that all of the animals, whether 47 they be transplanted or whether they be indigenous to the 48 land that they be considered for subsistence take. Thank 49 you.

00064 CHAIRWOMAN TRUMBLE: Thank you, Freddie. Do we have any comments or questions for Freddie? 3 4 MR. CHRISTIANSEN: Thanks. 5 MR. SQUARTSOFF: Good job. 7 8 CHAIRWOMAN TRUMBLE: Thank you. Good job. 9 10 MR. CHRISTIANSEN: Thank you. 11 12 MR. AZUYAK: Azuyak. 13 14 CHAIRWOMAN TRUMBLE: Tony, would you state 15 your name for the record, please? 16 17 MR. AZUYAK: Tony Azuyak, Old Harbor Tribal 18 Council. On the goat issue, subsistence is just a word. 19 We live off the land, and that's what they call 20 subsistence. The goat live off our land. I'd like to 21 commend the board on providing us to get subsistence on 22 other animals, and I'd like to put in a word for goat and 23 like that have that looked at. Other resources, like 24 clams, they're contaminated. We can't have that. We have 25 to go look elsewhere, and goat being one of them just can 26 come in handy when the other resources are not available. 27 28 These committees that bring up things 29 against us, that shouldn't be right because we live off the 30 land. Subsistence is just a word, and their goats are 31 living off our land. Other issues like different villages 32 not being able to get them, that they should be allowed to 33 the villages like Akhiok. I don't know why they were left 34 out. Ouzinkie, I believe, was left out. I could see why 35 they were left out. It's hard for them to get those goats 36 in their area. But the goats are here in Old Harbor, and 37 they're off our land. 38 39 I wish Jeff Peterson was here to reply on 40 the testimony right now. I'm sorry he had to leave. 41 That's all I got, Madam Chair. Thanks. 42

CHAIRWOMAN TRUMBLE: Thank you, Tony. Does 44 anybody have any questions or comments for Tony? Thank you 45 very much, Tony. Would it be acceptable at this time to go 46 ahead and take a break, or do we have -- we have one more 47 public testimony, and we'll do that and then take a break?

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48 49

MR. GUTTER, JR.: My testimony will just be 50 brief.

1 CHAIRWOMAN TRUMBLE: Will be what? 2 3 4 MR. SQUARTSOFF: Brief. 5 CHAIRWOMAN TRUMBLE: Okay. Okay, that will be just fine. George Gatter, Jr.? 7 8 MR. GATTER, JR.: Yeah. 9 10 CHAIRWOMAN TRUMBLE: George, come up and 11 state your name for the record. 13 MR. GATTER, JR.: Hello. A lot of familiar 14 faces here, say hello to everybody. I'd just like to say 15 that Old Harbor is a pretty traditional village as far as 16 subsistence use and that the people don't heavily depend on 17 subsistence but they enjoy the subsistence way of life, and 18 that's why a lot of people live here. With the time of 19 year, and harvest levels and things like that and the 20 availability of items to harvest, we do need to expand our 21 subsistence use to various species, whether it be the goat, 22 or the bear or other uses, whether it's traditional or if 23 it's a new subsistence use. This kind of helps take the 24 pressure off of other things such as, you know, our 25 declining seal population or declining stellar sea lion 26 population which has an effect on -- you know, those levels 27 are down, and I'd like to just say that it would be good to 28 have this sort of subsistence use. I think I speak for 29 everyone when I say that we love to go out, you know, and 30 harvest our own food. It's a way of life. So, that's 31 about all I have to say. 32 33 CHAIRWOMAN TRUMBLE: Thank you. Anybody 34 have any comments? Thank you very much. 35 36 MR. GATTER, JR.: Thank you. 37 38 CHAIRWOMAN TRUMBLE: Before we take a 39 break, I really would like to commend everybody for the 40 really good testimony and coming forward. I also would 41 like to make a point that I really appreciate the fact, and 42 I think this Council does, that people didn't get personal 43 in their testimony. And, seeing some of the written 44 documentation, it does concern me the personal attacks on, 45 you know, members that have initiated these proposals 46 without really understanding and the knowledge why and it's 47 really kind of disheartening, I think, to some degree. 48 49 You know, it was brought up to our

50 attention that all of this that -- you know, as a Council

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00066 1 we are -- our obligation and responsibility is to the 2 subsistence user. Ultimately, it's part of our obligation 3 and responsibility to maintain that a resource remains 4 viable. We're not doing this without understanding and 5 making decisions about the repercussions and effects of it, 6 and we do monitor a lot of these closely on the co-7 management issue with the State and Federal and the local 8 people. I know in our region on the caribou, it's just an 9 excellent example. 10 11 Given that, I do want to thank everybody 12 for the participation, and I think it was very well done. 13 Fifteen minute break? 14 15 (Off record) 16 17 CHAIRWOMAN TRUMBLE: At this time, we've 18 talked a little bit, and the next item on this would be the 19 Regional Council recommendation and justification, and we 20 also have one more report that would be the discussion on 21 the limits and other in regard to this. And, if it's 22 acceptable to the Council, at this time we will table this 23 issue until tomorrow, do that report, then get the ADF&G 24 comments and report on both of these items and then do 25 Council discussion and deliberations. Is that acceptable 26 at this time? Do I hear a motion to..... 27 28 MR. SQUARTSOFF: Motion. 29 30 CHAIRWOMAN TRUMBLE: Motion made by Pete to 31 table this until tomorrow. 32 33 MR. CRATTY, JR.: Second. 34 CHAIRWOMAN TRUMBLE: Second by Al Cratty. 35 36 Discussion? 37 38 MS. SHELLIKOFF: Question. 39 40 CHAIRWOMAN TRUMBLE: Call for question. 41 Motion made and second. All in favor signify by saying 42 aye. 43 44 IN UNISON: Aye. 45 CHAIRWOMAN TRUMBLE: Opposed, same sign. 46 47 48 (No opposing responses) 49 50 CHAIRWOMAN TRUMBLE: Motion carried. Given

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   that, at this time we will continue on with agency reports.
  I do have one item I'd like to mention before we do this.
  Tomorrow, we've been invited to the school, so if we can
4 take an hour and a half lunch tomorrow and then spend a 5 half hour at the school to visit with the kids, everybody
6 that's a Council member and staff member, I think that
7 would be a really nice thing and they would like us to come
8 up there so keep that in mind.
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                   The next item under 10, agency reports, is
11 U.S. Fish and Wildlife Service Subsistence Management, Tab
12 F.
13
14
                   MR. CRATTY, JR.:
                                      Tab E.
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                   CHAIRWOMAN TRUMBLE: Was it E? It's right
17 there.
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                   MR. CRATTY, JR.: We haven't done E.
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                   CHAIRWOMAN TRUMBLE: Oh. Oh, okay, I see.
22 We've got Tab E, Item 9. It would be open floor to change
23 Federal subsistence fisheries regulations and customary use
24 and traditional use determinations. Is that one of yours,
25 Al?
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27
                   MR. CRATTY, JR.: Unh-unh. Mine's 11.
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                   MR. SQUARTSOFF: This is where it should
30 be, though.
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32
                   CHAIRWOMAN TRUMBLE: This is where is
33 should be at, though.
34
35
                   MR. SQUARTSOFF: Yeah.
                                            I think you put it
36 in the wrong place.
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                   CHAIRWOMAN TRUMBLE: I think we did.
39 think we kind of -- is this where Al's proposal should
40 maybe -- no? Okay. Tim.
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                   MR. JENNINGS: Madam Chair, Tim Jennings,
43 Office of Subsistence Management. The proposal that Al had
44 talked about is a studies project which will come up in a
45 few minutes under agency reports when Larry Buklis covers
46 the schedule for the studies plan for 2002. Under Tab E,
47 this is an opportunity for the Council or for any member of
48 the public to submit a fisheries regulatory proposal to
49 change subsistence fisheries regulations, and one item that
50 we noted earlier in the meeting is we will have staff
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follow up with Mark Olsen to decide if he wants to modify and/or resubmit Proposal 43 from last year. And you'll note that the deadline for submitting the fisheries regulatory proposals is open until March 30th.

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CHAIRWOMAN TRUMBLE: Okay.

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MR. JENNINGS: So, if you don't have 9 anything at this time that you'd like to submit or discuss 10 we can pick it up later in the meeting if you want to have 11 a chance to talk about it amongst yourselves, or after the 12 meeting too. If you let staff know that you have a 13 proposal that you'd like to submit, we can work with you to 14 fill out the form and get it submitted on time.

15 16

CHAIRWOMAN TRUMBLE: Okay. I think at this 17 time, if it's acceptable, we'll kind of table this one 18 until maybe Council members have a chance to discuss 19 amongst themselves if there's any other proposal we'd like 20 to submit and have this later on in the agenda.

21 22

MR. SQUARTSOFF: Or the public?

23 24

CHAIRWOMAN TRUMBLE: Or the public, yeah.

25 26

MR. JENNINGS: Or the public. Staff can 27 help the public also as well to submit a proposal.

28 29

CHAIRWOMAN TRUMBLE: Okay. So, if anybody 30 in the public would like to think about doing something, 31 there are people here that will help them put something 32 together. Thank you. Then, I guess we'll go ahead and 33 move on to the agency reports, Tab F.

34 35

MR. JENNINGS: Okay, Madam Chair, the first 36 four reports are going to be done by Larry Buklis.

37 38 39

CHAIRWOMAN TRUMBLE: Okay. Thank you. MR. BUKLIS: Thank you, Madam Chair. My 40 name is Larry Buklis. I'm a fishery biologist and a team 41 member for the Kodiak/Aleutians region. Helga wanted me to 42 mention there are the new fishery regulation booklets. 43 They should be on the table, and you should have copies so 44 that would be the basis for any new regulations you want to 45 propose relative to what Tim was talking about. So the 46 current fishery regulations are in your booklets, and that 47 would be what you'd be amending or changing with your 48 proposals.

49 50

Okay, for agenda item 10, under capital A,

Fish and Wildlife Service, as Tim mentioned I'll be covering the first four subitems and those are referenced under Tab F in your books. The first item, item A, partnerships for fisheries monitoring: The first three pages behind Tab F is a two-page letter and a summary sheet on these partnerships, and I'll highlight a few points for you on this item. Carl Jack is our Native liaison in the Office of Subsistence Management, and he'll be working with the Councils and the Office of Subsistence Management staff and the Federal Subsistence Board -- Mitch Demientieff and the Federal board -- on many issues, and this is one that he is working on with other staff. You may have met Carl already, and, if not, you'll be meeting him in the future. The letter that Mitch Demientieff signed makes a number of points which I'll highlight.

16 17

There is to be funding for nine field staff that are going to be working Alaska Native and rural organizations, and these positions are intended to provide assistance with project development, with identification of subsistence issues, community outreach and education, training and coordination of management and project activities. So, that's the scope of work that these nine positions are to do. It's intended that there be six fishery biologists and three anthropologists. As you know, we have fishery biologists and anthropologists on staff in OSM, and Pat and I are an anthropologist and fishery biologist, but professionals in those fields would be working directly for tribal and rural groups to compliment what we're doing and further what we're trying to accomplish.

32 33

The intent is to get these partnerships up 34 and running as soon as possible. This letter is written to 35 tribal organizations trying to initiate sort of a 36 government-to-government communication between the Federal 37 board and these rural tribal organizations, trying to get 38 comments back on the proposed program before it's actually 39 let for contracting. The letter asks for comments from the 40 tribal organizations by March 15th. That next page, which 41 is that attachment summary sheet, lists four main subject 42 areas.

43

The first one there is local involvement in 45 Federal Subsistence Fisheries Program. That merely lays 46 out the purposes of this initiative. The second area is 47 implementing partnerships in fishery monitoring. That 48 describes the geographic coverage. I'm on that third page 49 behind Tab F. That lists the geographic coverage. As you 50 know, there's 10 Regional Councils around the State, but

some of those are grouped together so that there's six study regions. When we talk about these fisheries projects, the State is organized into six study regions. And so these six fishery biologists — at this point, it would be envisioned that these fishery biologists would be placed one in each study region, and then the anthropologists would need to cover the State more broadly. There would be three anthropologists for the State, and so this second area talks about how the study regions are organized. The Kodiak/Aleutians region is combined with Bristol Bay, Alaska Peninsula into one large region.

12 13

The third subject area in the attachment 14 talks about the requests for proposals, and that mainly 15 talks about the time line we're working on. There's 16 different 60-day and 45-day periods for the different 17 steps. But, in the end, the goal is to get these positions 18 advertised and filled as soon as possible and probably by 19 this fall. And it may be that we have about seven out of 20 nine filled by this fall as a goal. As I understand it, 21 the steps would involve tribal organizations, rural 22 organizations, regional organizations bidding for these 23 positions, and then the winning bidders would then turn 24 around and hire a professional to fill the position. 25 OSM would not be hiring directly. OSM would be selecting 26 the groups out in the areas to do this work, and then the 27 groups would hire their staff. So it's kind of a two-stage 28 process.

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The fourth and final item in that summary sheet attached to Mitch's letter is called cooperative agreements, and that, as I read it, basically lays out the qualifications they're looking for. There isn't a specific role for the Council in this at this point. This is primarily informational, and we would intend to keep you informed as this develops through the summer and fall. Hopefully, by the time you meet at your next regular meeting in the fall, these positions will be up and running.

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Madam Chair, that's all I had in prepared 42 comments on that first agenda item.

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CHAIRWOMAN TRUMBLE: Are there any 45 questions for Larry in regard to this issue? Comments? 46 Hearing no, continue on.

47

MR. BUKLIS: Okay, Madam Chair. Item B is 49 the 2001 Fisheries Monitoring Plan update. There isn't a 50 good reference in your notebooks on this but I brought a

supplemental handout, which was on the side table, but I've got additional copies if you didn't pick one up earlier.

And there's copies for the public that they can pick up later if they don't have one now. This agenda item is speaking to the fisheries project activities, not regulatory proposals, and these are the projects that are targeted for this summer, 2001. As you know, there was a joint Council meeting in Anchorage in early February -- 6th and 7th, I believe -- at which time the Councils were presented with draft study plans and input was requested.

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Since that time, there was a Federal Subsistence Board meeting on February 26th, at which the 14 board took action on the draft study plans, and the table 15 that Michelle has handed out -- the packet, which is a 16 series of tables -- summarizes the decision of the Federal 17 board. And, so, these are the projects that will go 18 forward with board approval. And, at this time, the staff 19 back in Anchorage are working on the grant and contract 20 materials so that funds can be let and project activities 21 can begin.

22 23

Specific to your interests, that first page 24 is the statewide breakdown and, as we talked about this, 25 there's six study regions and then there's the 26 interregional for studies that cross boundaries amongst two 27 or more regions. And so, the third one down: Bristol Bay, 28 Alaska Peninsula, Kodiak, Aleutians; 8 projects for 2001. 29 Four are in that stock, status and trends type category. 30 Two are in harvest monitoring, and two are in TEK, or 31 traditional ecological knowledge. And then if you look on 32 the second page, those are the budget details in kind of a 33 big, broad brush. Those are thousands of dollars. And, 34 so, it's got the geographic regions and study types broken 35 down, and in grand total at the very bottom it's just over 36 \$7.2 million approved for funding activity which is right 37 on target. It leaves a small surplus, but it's basically 38 right on target, fully expended.

39

And then, there's a table-by-table listing 41 for each study region and table number 3 in the detail 42 tables is the study region most of interest to you. It's 43 called Bristol Bay-Alaska Peninsula/Kodiak-Aleutians study 44 plans. These are the ones for 2001 that have been approved 45 and are going to go forward. As I looked down the list 46 coming to the meeting, there were specifically two that 47 were in the Kodiak/Aleutians part of this combined region 48 in stocks, status and trends: Project 059 and Project 206; 49 the estimation of sockeye salmon escapement into McLees 50 Lake, Unalaska Island; and then 206, the estimation of

sockeye and coho salmon escapement in Mortenson Creek, Izembek Refuge. Those two projects are going forward.

3

The budgets have been identified for three years. These were three-year horizons on these projects, and the funding that we talked about adding up to \$7.2 million is for year one, with a full intention of funding years two and three for projects that go for several years, but those would come up the next year. And so, as the next year funding comes up, the first priority will be to fund 11 year two activities for these approved projects and only the remainder would be available for new work.

13 14

It's a lot of detail, so maybe I should 15 just stop there and see if you have any questions about 16 this 2001 packet of detail.

17 18

18 CHAIRWOMAN TRUMBLE: What's not listed in 19 here is the current ones that are existing, which is the 20 Buskin River, right, that's ongoing?

21 22

MR. BUKLIS: Yes, Madam Chair. The year 23 2000 activities that had been funded and the year 2002 24 ideas that are being brought to the table are not in this 25 packet. This is 2001, new starts.

26 27

CHAIRWOMAN TRUMBLE: Okay.

28 29

MR. GUNDERSON: The proposals that we'd 30 submitted at the joint board meeting here a while back, 31 those won't show up until next year then? There were 32 several proposals put in.

33 34

CHAIRWOMAN TRUMBLE: That's 2002.

35

MR. GUNDERSON: Oh, okay, because I was 37 looking through here for them and I didn't see them so I 38 was wondering what the process was there.

39

MR. BUKLIS: Next on our agenda when we 41 move will be 2002 and, when we get to that, I will mention 42 that new ideas like I think you're mentioning and then that 43 didn't get funded can carry over and be reconsidered.

44 45

MR. GUNDERSON: Uh-huh.

46

47 MR. BUKLIS: So, if something didn't get 48 funded that had been in the mill up until now, you will 49 probably see it on my 2002 summary table.

50

CHAIRWOMAN TRUMBLE: Maybe just to discuss 2 that -- I know we talked about this when we were in 3 Anchorage about a month and a half ago -- on the proposals 4 that were resubmitted from our region that didn't get 5 accepted, we talked about as a group that they will be 6 resubmitted. But can we, maybe before we leave Old Harbor, go through those to make sure the Council -- on the ones 8 that didn't get accepted -- maybe wanted to be amended or 9 changed prior to them being resubmitted, because there were 10 some discrepancies in the proposals that we looked at.

11 12

7

MR. BUKLIS: Madam Chair, I think that's 13 certainly within the scope of what you might want to do. 14 My understanding is the deadline for submitting 15 preproposals for 2002 was February 15th, but a 2001 concept 16 which hadn't gotten funded, like you may be talking about, 17 those ideas had already been worked up to the investigation 18 plan stage. And investigation plans for these 2002 19 projects aren't going to be due until June. And so, 2001 20 carryover projects are already investigation plans, and so 21 my understanding is you've got until the investigation 22 plans are due to amend any 2001 kind of recycled ideas. 23 So, even though the submission date has come and gone for 24 2002, the 2001 carryover work is already investigation plan 25 material and so you've got through the next several months 26 before those are due. And so I think there is time to 27 amend 2001 project ideas, yes.

28 29

CHAIRWOMAN TRUMBLE: Thank you. Any other 30 questions or comments? Continue.

31 32

MR. BUKLIS: Okay. Item C on your list is 33 2002, which we're kind of touching on, the 2002 Fisheries 34 Monitoring Plan update. On this, there is some material in 35 your book and then I've got something else to hand out in a 36 few minutes. But, in the prepared booklet, it would be the 37 last couple of pages in Tab F. You have to skip over 38 something, but there should be two pages that look like 39 this. The last two pages in the book, under F. 40 call for proposals for 2002 and then a table, or chart, 41 which lays out a conceptual time line for how we move 42 through these decisions. Some of this has been flexed a 43 little bit later, pushed a little later.

44

45 The call for preproposals, that's kind of 46 behind us now. They were due February 15th, but it's kind 47 of for your reference. And then the chart of time line, 48 this time line that we're moving on to now is seen as the 49 more, hopefully, future normal schedule. This is the third 50 time around now for project proposals, and the first two

were a do the best we can approach to a new program that was being implemented quickly.

5

7

For 2002, we're moving on to what we hope to have as the normal sequence, and the advantage of this 6 normal sequence that we're entering into now with this year three of work is that preproposals would be due in the 8 spring, February, and the staff would work through reviews 9 of those, get investigation plans back by June, and then 10 we'd have all of our reviews and these draft study plan 11 ideas pulled together for your review and comment in the 12 fall so that when you come to your normal September-October 13 meeting window, you've already received the draft study 14 plan, you've had some time to look at it, and at your 15 normal meeting you can work through it. Then, the Federal 16 board can make its decision late in the year, like 17 December, and then contracts could be let and field plans 18 could be made in the spring well before the field season.

19 20

So, there's a number of advantages to that. 21 One is we don't have those special January or February 22 sessions of the Councils, special effort and expense, to 23 pull together those special meetings to review these things 24 and, also, there's more time to get the field programs in 25 place before the summer season. So, it's been a crunch 26 period having these January-February special sessions, then 27 the Federal board meeting in late February and trying to 28 get these contracts done before the open water season. 29 this page with the large number 4 on it that tries to lay 30 out the time line, we're in this first half of the table 31 right now -- having received preproposals and beginning to 32 review them, beginning to process them. Then we make our 33 way through, so that by autumn you would have your Council 34 meetings and you could look at the plans, and then the 35 board could decide by December, well before the 2002 field 36 season.

37 38

So that's the call for 2002, the conceptual 39 time frame we're on for 2002 -- we're in that first portion 40 of it. And then I've got a handout if you want to look at 41 what we've received for 2002, since the receipt date is 42 closed now. I know Al has a preproposal on the table. 43 should see it on this sheet.

44 45

This is a one-page, double-sided sheet, and 46 it lists the preproposals -- these little one or two-page 47 preproposal sheets -- that have been received for this 48 region, which includes Bristol Bay, Alaska Peninsula, so 49 this big study region. Steve Reed (ph) is the fishery 50 biologist in that fisheries information group that's

assigned to this region, and so you may have met Steve and 2 worked with him already. He prepared this table for us, 3 and he put in the bold the projects that are in the 4 Kodiak/Aleutians sort of subregion that might most of interest to you. And so, in bold type, to highlight to 6 your attention, are the Kodiak/Aleutians portion of this set of project ideas.

7 8

5

If you'd note under the study numbers 10 column, the way that numbering system works, 01 would be an 11 FY01 idea. So, if there an 01, dash, and a project number, 12 that's a carryover. That's a project that made it all the 13 way to the investigation plan stage but didn't actually get 14 funded by the Federal board last month. And so, per our 15 agreement, it's carrying forward and it will be considered 16 unless retracted by the investigator. So, unless the 17 investigator takes an action to retract it, it's in 18 consideration. And then a project that begins with 02 and 19 a number, that's a new idea for '02. So, there's a mix of 20 those two.

21 22

The reason for this carryover rule this 23 time is because of the way these sequences have overlapped. 24 This won't be a standard approach. It's because 25 investigators wouldn't, couldn't have known until after the 26 due date for '02 whether there '01 idea was funded or not, 27 whether they need to change it or not. So to be fair, and 28 not have people guessing and resubmitting just in case, we 29 said whatever wasn't funded will carry over. Don't worry. 30 In the future, they'll be discrete years and you'll know 31 before the next year's due date is over whether you're in 32 or out. So, this carryover rule is to get us through this 33 overlap period between cycles.

34 35

So on that first longer side are the stock, 36 status and trends projects. There's five highlighted that 37 are Kodiak/Aleutians. Three are carried over from last 38 year, and two are new. And then on the back side, I saw 39 three for Kodiak Aleutians, all new. That back side is TEK 40 and harvest monitoring, and there's no carryover for this 41 subregion. Those are all new ones. So, a total of eight 42 across disciplines or study types; 3 being carryover, and 43 five being new, if you combine the study types.

44 45

Madam Chair, that's all I had on the '02 46 time line and specifics received.

47

48 CHAIRWOMAN TRUMBLE: Thank you. Al, would 49 you like to talk about your proposal at this time. I know 50 you wanted to....

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00076
                   MR. CRATTY, JR.: Yeah, I wanted to get a
   letter of support from the group here, from the Council, to
  send to the board. I guess that's what Tim was telling me
  I should do -- think I should do. Do you want to read
5
  this? This is a letter from.....
6
7
                   CHAIRWOMAN TRUMBLE: We ought to let Helga.
8 Helga read for us.
9
10
                   MS. EAKON:
                               Okay. I'm happy to read.
11
12
                   MR. CRATTY, JR.: That's kind of a letter
13 of support from the refuge in Kodiak, I believe. Is that
14 right, Robert?
                   Pat?
15
16
                   MR. STOVALL:
                                Yes.
17
18
                   MS. PETRIVELLI: Yeah.
                                           That's what it is.
19
20
                   MR. CRATTY, JR.: This will go on the
21 record.
22
23
                   CHAIRWOMAN TRUMBLE: Does everybody in the
24 community know kind of what your proposal is, Al, that's
25 here?
26
27
                   MR. CRATTY, JR.: Well, I think Tony does.
28 Tony sent a letter of support to the tribal -- you can read
29 that, too, if you want.
30
31
                   MS. EAKON: Okay. Madam Chair, members of
32 the Council, this letter is from the U.S. Fish and Wildlife
33 Service, Kodiak National Wildlife Refuge. It's dated
34 March 2, 2001, addressed to Al Cratty, Jr. through the Old
35 Harbor Tribal Council, and it's signed by Michael Getman,
36 Refuge Manager.
37
38
                   Dear Al, thank you for your letter (fax)
39 regarding your fiscal year 2002 proposal to investigate the
40 feasibility of developing an early run sockeye salmon
41 subsistence fishery in -- how do you pronounce that....
42
43
                   MR. CRATTY, JR.: Kaiugnak.
44
45
                   MS. EAKON:
                              .....Kaiugnak Lake, Kodiak
46 Island, Alaska. As you indicated in your correspondence,
47 this project would be located on the Kodiak National
48 Wildlife Refuge, and as such would require the Services'
49 assistance and approval.
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8

22

38 39

48

In reviewing the feasibility proposal it is 2 clear that it would be classified as a fisheries 3 enhancement project located on refuge lands. In order to 4 initiate any on-site feasibility investigations such as 5 biological sampling or other resource related activities, the principal investigators would need to obtain a refuge special use permit from this office.

To give you some background perspective, 10 the Kodiak Refuge Comprehensive Conservation Plan, or CCP 11 (1987), and the Refuge Fishery Management Plan (FMP) (1990) 12 define action(s) necessary to evaluate any proposed fishery 13 management or enhancement activities on the refuge. 14 general, fisheries rehabilitation is one of the goals of 15 the refuge, as it is directly related to the conservation 16 of natural fish populations and habitat in the refuge. 17 Fisheries enhancement is not a goal of the refuge since it 18 does not relate directly to the conservation of natural 19 populations. Consequently, fisheries rehabilitation is 20 considered more favorably by the Service than enhancement. 21

Although fisheries enhancement is not a 23 refuge goal, the CCP does not preclude consideration of any 24 fisheries enhancement projects. The projects may be 25 allowed, but are subject to the provisions of the National 26 Environmental Policy Act (NEPA). Under guidelines 27 stipulated by our CCP, and Environmental Assessment (EA) 28 would be the vehicle used to determine the project's 29 compatibility with refuge purposes. In order to complete 30 the EA, there would have to be a detailed project proposal 31 submitted to the refuge describing the capacity of the lake 32 to support stocking, the methods of stocking, the necessary 33 facilities needed to support the project and a management 34 plan outlining how the prosecution of subsistence fishery 35 will occur. The project proposal would be used in the EA 36 to evaluate all aspects of the project on refuge wildlife 37 and fisheries resources.

As you are probably aware, there is 40 currently two such sockeye enhancement projects located on 41 the refuge. On is in Spiridon Lake on the west side and 42 the other one is on the Hidden Lake drainage on Afognak 43 Island. Both these projects have gone through extensive EA 44 and numerous modifications to some of the original project 45 proposals have been completed in order for them to remain 46 compatible with refuge purposes. We would be happy to 47 provide you with copies of the EA for these projects.

In summary, at this time the refuge has no 50 objection to the feasibility proposal and would provide any

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00078
  administrative assistance needed for you to conduct the
  study. This support does not constitute an endorsement of
  the project; that would only come through the procedures
  outlined above.
5
                   If you have any questions, please feel free
7
  to contact Tony Chatto at any time. Sincerely, Michael
8
  Getman, Refuge Manager.
9
10
                   CHAIRWOMAN TRUMBLE: Thank you, Helga.
11 Does Council want to take action or just request for a
12 letter of support to Al's project? Consensus?
13
14
                   MR. SQUARTSOFF: So moved.
15
16
                   CHAIRWOMAN TRUMBLE: A motion was made by
17 Pete Squartsoff.
18
19
                   MS. SHELLIKOFF: Second.
20
21
                   CHAIRWOMAN TRUMBLE: Second by Gilda
22 Shellikoff. Discussion? Question? All in favor signify
23 by saying aye.
24
25
                   IN UNISON:
                               Aye.
26
27
                   CHAIRWOMAN TRUMBLE: Opposed, same sign.
28
29
                   (No opposing responses)
30
                   CHAIRWOMAN TRUMBLE: Al, you can smile now.
31
32 Thank you. You were looking pretty serious there. Okay,
33 we can continue.
34
35
                   MR. BUKLIS: Madam Chair, that's all I had
36 on the third agenda item.
37
38
                   CHAIRWOMAN TRUMBLE: Okay.
39
40
                   MR. BUKLIS: Would you like me to move on,
41 then?
42
43
                   CHAIRWOMAN TRUMBLE: Yes, please.
44
45
                   MR. BUKLIS: The fourth item is regional
46 fisheries issues and information needs. On that, we can go
47 to the booklet, Tab F, and go back a page or two, there's a
48 report summary statement and a form, a couple of pages back
49 from the tab there.
```

CHAIRWOMAN TRUMBLE: Okay.

1 2 3

5

MR. BUKLIS: If you come back a page or two, you've got about a half page statement on the information needs and then a form. And this is really a very valuable opportunity for the Council, not necessarily 7 at this moment, but this area -- to really have a 8 significant role in shaping the kinds of preproposals that 9 come in and the degree to which preproposals that do come 10 in go forward or not. Checking off how well they match 11 with the Council's views, issues and information needs is a 12 key check off in the review process by the staff and by the 13 Technical Review Committee. So, Federal jurisdiction is 14 important, partnerships are important, whether a project is 15 budgeted properly and whether it can be done is important, 16 but whether a project is matching up against the Council's 17 views on what the issues are and what the information needs 18 are is a critical step as well. So, what this short 19 summary statement and form asks is for the Council, through 20 their Chair, to provide a sense of priorities on what the 21 issues are and what the information needs are in your 22 region.

23 24

The goal is to collate those, bring those 25 together, into a little summary report and there was one 26 done last year, last spring. I think these were handed out 27 at various meetings, and you should have gotten them at the 28 Council meeting in February in Anchorage. I've got one 29 copy here. You can make copies if you don't have one in 30 your files. But, that's the kind of report that we want to 31 update and keep current. So this is sort of a standing 32 invitation, and yet it's going to come together this spring 33 in the form of an updated informational report. So, while 34 the door is always open to receive these kinds of input, 35 input received in the next few weeks, next month, would get 36 into the next revision, and that revision will be a 37 document we check current project proposals and future ones 38 against until it's revised again.

39

40 Some regions are looking at more of a 41 planning process to be started when they start looking at 42 more of a long-range plan for their region. You know, 43 where are we going with these studies? How is it going to 44 all tie together in 10 years? People are concerned that 45 funding be spent in a way that gets us to some answers or 46 ties together with other activities, and some of those are 47 things you might want to think about as well. For now, 48 it's a sense of what are your priorities? But, as you 49 think about this, you may want to do a more focused 50 planning process, too. We as the staff can help you to

work on that. So, those are the things I would bring out under the priorities.

CHAIRWOMAN TRUMBLE: Is there any 5 discussion, comments, for Larry in regard to this? what did you say the deadline on getting this to you was?

6 7 8

MR. BUKLIS: Well, Madam Chair, the little summary page implies that it would brought together and we 10 would actually deliver something to you at this meeting to 11 look at. But that's being slid back. So, my understanding 12 is that we are still trying to collect input.

13 14

CHAIRWOMAN TRUMBLE: Okay.

15 16

MR. BUKLIS: And, so, I would say the 17 sooner the better, but it's not something that's going to 18 get done in the time line that's suggested here. So, I 19 would say in coming weeks, if you could get some of your 20 ideas together and get them in to the coordinator there, 21 Rich Cannon, as the address suggests. This spring, he and 22 other staff members are pulling this together into a 23 revised draft report. So I would say in the coming several 24 weeks, that would be best.

25 26

CHAIRWOMAN TRUMBLE: We thought we did 27 this, but we'll get this to you.

28 29

MR. BUKLIS: You may have. I don't know if 30 you provided input in the Council meeting in Anchorage in 31 February or not. Some Councils did provide some input, and 32 some didn't. And, even if you did, if you've got 33 additional ideas, I'm letting you know that it's not too 34 late to get those in.

35 36

CHAIRWOMAN TRUMBLE: Okay. We'll take a 37 look at this as maybe the last item before we leave again 38 before we adjourn.

39

40 MR. GUNDERSON: I think we did think about 41 it. It's those three proposals that we put in.

42 43

MR. CRATTY, JR.: Yeah.

44 45

MR. GUNDERSON: And, yeah, I vaguely 46 remember something about a form like this, too. I thought 47 we had....

48

49 CHAIRWOMAN TRUMBLE: I thought we had done 50 it, too, but we'll look at it again.

MR. BUKLIS: Madam Chair, I would just say 2 to that the comment that the form and the instruction do 3 say specific, but it's not so much a preproposal project 4 title as it is an area of research that needs to be done on 5 monitoring. If you're concerned about a particular stock 6 of fish in a stream, that's pretty specific. But, if you're concerned about monitoring salmon escapement in the 8 key index areas, that would be kind of a research area. 9 So, it can be as specific as a particular project you want 10 to see go forward, but it could be a little more general 11 like indexing salmon escapements in key systems or needing 12 to get more information on resident fish species besides 13 salmon. So, it can be broadened somewhat from specific 14 project ideas.

15

16 CHAIRWOMAN TRUMBLE: We may try to maybe 17 sit with you and work this and kind of make a list -- maybe 18 an Aleutian part and then a Kodiak part. And then, between 19 that, maybe we can look at what those are and just come up 20 -- you know, if we do get specific on that.

21 22

MR. BUKLIS: Yeah, I'd be glad to work with 23 you.

24 25

CHAIRWOMAN TRUMBLE: Okay. Thank you.

26 27

MR. GUNDERSON: And I noticed, looking down 28 this list, that the preproposal that Cratty showed up, but 29 I put one in for the Sapsuk River counting tower. I don't 30 see that on the list on here.

31 32

MR. BUKLIS: There was a preproposal 33 submitted that you don't see listed? There was a 34 preproposal not listed that you think should be in?

35 36

MR. GUNDERSON: Well, unless they moved it 37 to a different date. I don't see it listed here anyplace. 38 It was put together by myself and Jim Larsen from the 39 refuge out at King Salmon.

40

41 MR. CRATTY, JR.: At the last meeting, in 42 Anchorage.

43 44

MR. BUKLIS: Okay. That would be February

46

MR. GUNDERSON: Uh-huh.

47 48 49

MR. BUKLIS: And did you submit it? Did

50 Jim submit it?

45 6th and 7th?

00082 1 MR. GUNDERSON: Yeah, before February 15th. 2 3 MR. BUKLIS: Okay. Then it should be on this list. I can check. Maybe during a break you can give 5 me the exact title, and we can talk about -- I can try to 6 track it down for you. It's possible that something was 7 submitted and didn't make this summary table that was 8 handed out, or is otherwise misplaced. But we can track it 9 down. If it was submitted on time, we can get it in. 10 11 MR. GUNDERSON: Okay. I don't know if I've 12 got a copy in my packet of stuff over at the room, or I may 13 have left it in Anchorage. I'm not sure. But, we'll try 14 to locate it somewhere along the way. 15 16 MR. BUKLIS: Yeah, I don't have to leave 17 here with a copy of it. As long as I have a real clear 18 listing of what the title should have been, I will track it 19 down. 20 21 CHAIRWOMAN TRUMBLE: We can get the title 22 maybe, and can you check before we leave Old Harbor and 23 find out where that's at, so if it is in..... 24 25 MR. BUKLIS: I can call back and see if 26 they can locate it on their end, yes. 27 28 CHAIRWOMAN TRUMBLE: And, Richard, did you 29 get yours done? 30 31 MR. ZACHAROF: No. 32 33 CHAIRWOMAN TRUMBLE: You didn't. Okay. 34 Anything else? I guess we can move on. Thank you. 35 36 MR. BUKLIS: Thank you. 37 38 CHAIRWOMAN TRUMBLE: The next item is 39 in-season fisheries management delegation to field manager. 40 Is there a handout on this or just a report? 41 42 MR. JENNINGS: Madam chair, the next two 43 items I will cover. The in-season fisheries management 44 delegation to field managers and statewide rural 45 determinations. For the record, my name is Tim Jennings 46 with the Office of Subsistence Management. Neither one of 47 these made it in your book. I just have a short briefing 48 for you on these two topics. These are for informational 49 items only. There's no action needed by the Council on 50 either of these.

I'll begin with the in-season fisheries 2 management delegation to the field managers. This has to 3 do with the in-season management and decision making that 4 oftentimes occurs during the season. A lot of the 5 fisheries are managed by executive orders on the State side 6 and, in order to be proactive as well as timely and responsive, the Federal board delegated some authorities last year to some designated Federal officials around the State to be able to make in-season management decisions.

10 11

On February 26th, just a couple of weeks 12 ago, the Federal board expanded the delegation for in-13 season management for 2002. Last year, the board delegated 14 time and area decision making to selected field unit 15 managers only. This year, managers will be able to make 16 decisions regarding gear types, permits and harvest and 17 possession limits. So, it's a much broader authority this 18 year that the Federal board has delegated to the in-season 19 managers. The intent is to provide Federal managers with 20 the same type and kind of authority as the State managers. 21 So, if the State issues an executive order and the Federal 22 manager believes that it requires a Federal action, then 23 this season the Federal manager will have the same kind of 24 response time and will be able to act quickly.

25 26

Federal managers are expected to maintain 27 close communication with the board and local subsistence 28 users and Council members whenever an action is being 29 considered to assure the board that the ANILCA mandates are 30 being followed. The board is also concerned that 31 subsistence users and the Councils know that their 32 relationship is no one way diminished by this delegation. 33 If there is an action that's taken by an in-season manager 34 that anyone believes is inappropriate or that you feel is 35 necessary to challenge, there's still an opportunity for 36 you to do that through a special action process which would 37 go back through the Council to the board. It would then 38 gain the board's direct attention. So, that's in summary 39 the expanded delegation of in-season management.

40

41 In terms of a perspective, around the State 42 last year by far the most in-season management decisions 43 that were made last year occurred on the Yukon River, and 44 then there was a couple of actions that took place on the 45 Kuskokwim River. There was an action in southeast Alaska, 46 and I think perhaps one in Prince William Sound area. Most 47 of the subsistence fisheries out in this area typically are 48 in State waters and marine waters or in State managed 49 waters, and so I don't know what to expect in terms of in-50 season management decisions in this region. I don't expect

them to be that many compared to these other parts of the State. But the mechanisms are in place if there's a need 3 that arises. So, I'll stop there for this first topic and 4 see if there's any questions about the board's recent 5 delegation. 6 7 CHAIRWOMAN TRUMBLE: I'm lost a little bit 8 here. 9 10 MR. JENNINGS: Okay. 11 12 CHAIRWOMAN TRUMBLE: Is this where we 13 appointed people to these various protocols, or -- okay. 14 15 There are designated Federal MR. JENNINGS: 16 managers around the State. Jim Larsen, the FRO --17 Fisheries Resource Office -- in King Salmon is an in-season 18 manager. The Kodiak Refuge manager is an in-season manager 19 for those regions. If anything comes up on Kodiak where 20 subsistence users believe there needs to be some in-season 21 changes in gear types, seasons, whatever, because run 22 strengths, for instance, are weak and for conservation 23 reasons perhaps there needs to be closure, then the board 24 has delegated that authority to a Federal official. 25 26 CHAIRWOMAN TRUMBLE: I remember now. Ι 27 read that material before I left. 28 29 MR. JENNINGS: And that occurred 30 frequently, I think seven or eight times last year on the 31 Yukon because, as you all know, the Yukon River runs last 32 year were a disaster for both king and chum. 33 34 MR. LUKIN: Tim, you said the Federal 35 managers will take their information from the Native 36 people, is that correct? 37 38 MR. JENNINGS: The Federal managers 39 are.... 40 41 MR. LUKIN: On the, excuse me, on the gear 42 types and different things you were talking about? 43 44 MR. JENNINGS: When the Federal manager is 45 confronted with an in-season decision, the protocol they 46 follow indicates they're supposed to coordinate closely 47 with the Department of Fish and Game, local users, Council 48 members as appropriate and as time allows in order for them 49 to make a decision that's best for the resource and that 50 meets Title 8 of ANILCA mandate. Helga, do you have

anything further to add on this?

3 as in-season management goes, the three Councils on the 5 Yukon River have it pretty much down to a science. 6 have a coordination committee with two members from each 7 Council -- the Yukon-Kuskokwim Delta Regional Advisory

8 Council, the Western and Eastern Interior Regional Councils -- keep a close eye on these emergency openings and 10 closures on the Yukon River. I just wanted to add that. 11

CHAIRWOMAN TRUMBLE: And their process that 13 they have set up -- from my understanding, in talking to a 14 lot of the people from the various regions that 15 participated in their plan, thought it was quite successful 16 in summer. Are there any other comments or discussion?

MS. EAKON: Well, I was going to say as far

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MR. JENNINGS: Okay, Madam Chair, I'll move 19 on to the statewide rural determination process. In our 20 regulations there's a requirement that says every 10 years 21 after the decennial census -- every ten-year census, we 22 just had a 2000 census -- that after the census information 23 is available that the Federal board will make rural, non-24 rural determinations. So, in preparation for this 10-year 25 reevaluation of which communities are rural versus non-26 rural, the Federal board last summer directed staff in our 27 office to contract with a third party to develop 28 methodology -- to look at the existing methodology that is 29 in place in regulation and, through this contract with a 30 third party, to make any recommendations as appropriate to 31 improve the rural, non-rural determination process.

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This contract is still under the 34 development stage. There's a statement of work that the 35 Federal board has approved in concept, and we anticipate 36 that there will be an advertisement in the next two to 37 three months, an invitation to bid by all interested 38 potential bidders. The expectation is that sometime this 39 summer a contract will be awarded and a draft methodology 40 will be reviewed, and we expect in about six months or so 41 after contract award that there would be a draft 42 methodology for review. The Regional Councils, all ten 43 Regional Advisory Councils, are participating in the 44 process and will have opportunities in the future when this 45 new, refined methodology is in draft form to review and 46 comment on those changes to the methodology; as well as 47 whenever the methodology is finalized and the rural, non-48 rural determinations are proposed, the Councils will also 49 weigh in and provide recommendations on which communities 50 they would recommend as being rural or non-rural.

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46 correct.

The other items to mention in this process, 2 three of the ten Council chairs sit with the Federal board. 3 Those three chairs, as voted by the 10 chairs, are: Dan 4 O'Hara, Chair of Bristol Bay Council; Willie Goodwin, Chair 5 of the Northwest Arctic Council; and who's the third chair, Helga? Is it.....

MS. EAKON: It just recently changed.

10 It's changed. It was Ron MR. JENNINGS: 11 Sam, and now it's Gerald Nikolai.....

MS. EAKON: Yes.

MR. JENNINGS:from Eastern Interior. 16 Anyway, all three chairs sit with the board on fisheries 17 implementation issues and now, also, on this statewide 18 rural process. The idea is to keep the Councils informed 19 through the three chairs every step of the way. 20 they'll be able to monitor the progress as we go or to 21 raise concerns or comments.

In terms of what happens next from a 24 Council perspective, we expect it's probably going to be 25 next year, at the winter 2002 meeting, where Councils would 26 have an opportunity to review and comment on the draft 27 methodology. So we're still some time away from Council 28 input on the methodology. And then, following that, likely 29 it would be at the fall meeting of 2002 -- about a year and 30 a half away -- Councils would make recommendations 31 regarding proposed rural, non-rural determinations for the 32 communities in your region then, or statewide. So that's a 33 summary of what's happening with the statewide rural 34 determination process, and I'll stop and see if there's any 35 questions.

CHAIRWOMAN TRUMBLE: Tim, I know we 38 discussed in all the processes -- these included, and the 39 protocol process -- that once they come up with the draft 40 form that it doesn't go strictly to the Council chairs. 41 will go to all the Council members with a time line to make 42 comments or review or recommend changes on it. Is that 43 correct?

MR. JENNINGS: Yes, Madam Chair, that's

48 CHAIRWOMAN TRUMBLE: You know, everybody 49 needs to keep your eyes on your mail once this process 50 starts. You will have deadlines on it.

00087 MR. SQUARTSOFF: Do the military count in these areas for residents or on this determination? 3 4 MR. JENNINGS: In terms of the census? 5 MR. SQUARTSOFF: Like Kodiak, for example. 7 Uh-huh. 8 MR. JENNINGS: The population census? 9 10 not sure how it's counted. I'm not sure how the Census 11 Bureau does that, so I can't say. I don't know if anybody 12 else here knows if they include.... 13 14 MS. PETRIVELLI: Well.... 15 16 MR. JENNINGS: Pat's researched this more. 17 Pat, you want to come up to the mike? I know Pat's been 18 working on the Kenai rural reevaluation, and she has done a 19 lot of research on the Census Bureau population figures. 20 So, here's Pat. 21 22 MS. PETRIVELLI: With the census, their 23 units of measure are the municipalities. That's one unit. 24 So, there's a Municipality of Kodiak and then there's 25 census designated places and I don't know if the Coast 26 Guard station is within the boundaries of the City of 27 Kodiak. But I don't think they are. I'm not sure. 28 29 MR. STOVALL: They are not. 30 31 MS. PETRIVELLI: They are not? So, if 32 they're outside the boundaries of the Municipality of 33 Kodiak -- and then, that's another thing that this 34 methodology is going to address, is the idea of aggregation 35 and how far, when you define the Kodiak area. The 36 Municipality of Kodiak has 6,800 people in it, but then we 37 you have the whole borough, and you subtract the villages, 38 in just rough numbers then you'd have 13,000 people and 39 they're all up along the road system. So, that changes the 40 numbers of how things are considered and evaluated. But, 41 we were having a great deal of difficulty in doing that 42 fairly, and what's perceived as fairness and of what's of 43 aggregating and non-aggregating, and this methodology 44 that's going to be developed by somebody else hopefully 45 will address those and then it will be reviewed by the

MR. SQUARTSOFF: Because all these people 50 participate in the resource. I mean, that's why I'm

46 Councils, as to come to a fair way of grouping and non-

47 grouping things.

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  concerned about it.
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                   MS. PETRIVELLI: Yeah, and there's certain
4 factors and criteria for grouping, lumping them together.
5 But then some people would say, well, the island's a very
 big island. You know, I mean, it's all in the viewpoints
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  and somehow this methodology might accommodate all those
8 viewpoints. Thank you.
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                   CHAIRWOMAN TRUMBLE: Any other questions?
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                   MR. CRATTY, JR.: Tim, when they do that,
13 like Pete was talking, when they do that will we have any
14 say-so over that, or.....
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                   MR. JENNINGS: Yes. Both in the
17 methodology....
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                   MR. CRATTY, JR.: .....because they utilize
20 all of our game and fish on the island.
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                   MR. JENNINGS: The Council will have input
23 both on the methodology and on the proposed designations of
24 rural versus non-rural. One thing I didn't mention is that
25 currently, in regulation, there are population thresholds
26 in regulation whereby villages or communities that are
27 2,500 or less are presumed to be rural. Those communities
28 that are over 7,000 are presumed to be non-rural, unless
29 they can demonstrate characteristics of a significant rural
30 nature. In those communities between 2,500 and 7,000
31 there's not a presumption, and they're viewed on a case-by-
32 case basis.
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                  CHAIRWOMAN TRUMBLE: That's going to be a
35 big issue.
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                   MR. JENNINGS: Well, it's a big issue for
38 those communities that are over 2,500. For most of the
39 small communities statewide, I think the expectation is
40 quite clear. There will be no change expected.
41 those middle ground, middle population communities like
42 Kodiak, like Kenai, where there's some concern from those
43 communities about which way they'll be determined.
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                   CHAIRWOMAN TRUMBLE: What is the issue on
46 Kenai? You know, at one point they were given, I don't
47 know if for a rural determination and then they went
48 through another process and they're not? What is that?
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                  MR. JENNINGS: The update on the Kenai is
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the Federal board, last May, made a decision that determined the entire Kenai would be rural for purposes under Title 8. There were two requests for reconsideration of that board decision. The board accepted the request for reconsideration and has directed staff to work on subsequent analysis on the claims raised by the parties that requested reconsideration, and the board recently extended the time line whereby they're going to make their final decision on the Kenai. They've committed to making a final decision on the Kenai on the reconsideration no later than June 30th. They hope to do it at their May board meeting.

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21 22 CHAIRWOMAN TRUMBLE: Who are the parties in

15 this? 16

MR. JENNINGS: That requested

18 reconsideration?

CHAIRWOMAN TRUMBLE: Uh-huh.

MR. JENNINGS: Safari Club International 23 and a series of other groups -- Outdoor Coalition, that was 24 one group; and a second group was the Cooper Landing 25 Advisory Committee made a request.

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CHAIRWOMAN TRUMBLE: Thank you.

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MR. GUNDERSON: I believe there's a number 30 of different determinations that's running around here, 31 that's floating around. I've seen a couple of different 32 explanations, I guess, for rural and non-rural. One of 33 them was if you're north and west of the Alaska range 34 you're rural, and there's actually been maps that's been 35 published. It drops Kodiak out, southeast, and I don't 36 know if anybody's ever come up with a set of rules yet or 37 exactly how this thing's going to read. So, this is 38 probably a good start.

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40 MR. JENNINGS: I haven't seen those maps. 41 Those aren't probably far off.

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43 MR. GUNDERSON: I've got one over there at 44 the room. I was looking at this earlier.

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CHAIRWOMAN TRUMBLE: Maybe it's just being 47 looked at. Okay, any other discussion? Maybe we'll go 48 ahead and do travel voucher process and requirements and be 49 done for today.

MS. EAKON: Okay, Madam Chair, members of the Council, were you given this little piece of paper? says, Council Member Travel Reminders. It's dated February 15, 2001. Did you give this to them? Okay.

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Go over it real fast. Please coordinate all of the your travel with Michelle, and on that piece of 8 paper we do have our toll free numbers and the travel 9 agency's toll free numbers and emergency number. Travel 10 advances are made for 80 percent of the maximum allowable 11 per diem rate. Vouchers, please do your vouchers. If we 12 don't get your vouchers, we won't know if you spent money 13 for cabs, which can be kind of spendy. If we don't get 14 those vouchers, the person who does travel vouchers is just 15 going to send on to Denver whatever she has available. I 16 guess the big message of the day is please do your travel 17 vouchers. Thank you.

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CHAIRWOMAN TRUMBLE: I know I've got one 20 comment in regard to travel, especially my little excursion 21 yesterday. Stop flying us around in the middle of the 22 night for one thing. Having to tow our suitcases all over 23 Kodiak wasn't fun, either, in a snowstorm. Al, did have a 24 comment in talking, also. There's a large group of us. 25 may be worthwhile to just charter one plane into Kodiak 26 next time we do this. It was quite an ordeal just to get 27 us all here, I think. Does anybody else have any?

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MR. GUNDERSON: Yeah, I would like that to 30 be a Lear jet.

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(Laughter)

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CHAIRWOMAN TRUMBLE: Do we want to go ahead 35 and just continue on tomorrow at this point?

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MR. SQUARTSOFF: Why do we have to fill 38 those out when they have our reservations -- what we're 39 flying on and when and everything else?

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MR. CRATTY, JR.: Because, last time I rode 42 in on a boat. I got in a day earlier, paid my room -- when 43 I put my receipt in that voucher letting them know the 44 reason I went in on the boat was because of the weather. 45 But, I haven't got no refund back on my receipt on the 46 room. But it was in my voucher with the receipt of what I 47 paid for the room.

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MS. EAKON: Was that the last meeting?

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MR. CRATTY, JR.: Yeah.

MS. EAKON: Okay. Michelle will follow up on that. If you don't send your voucher back, then 5 telephone expenses, vehicle mileage, taxi costs, and other expenses won't be reimbursed to you by Denver. In all fairness....

MR. ZACHAROF: Vehicle mileage, are you 10 talking about mileage on my rental car?

MS. EAKON: It's very important in the 13 southcentral region because most of the members drive their 14 own cars, and they mostly live in Anchorage. It mainly 15 applies to southcentral, I think, and to some extent, the 16 interior -- eastern.

CHAIRWOMAN TRUMBLE: Maybe talking about 19 this travel issue, too, I know this is just a tremendous 20 job trying to coordinate the travel for people on Councils 21 and staff traveling, but I'm hoping we can -- you know, I 22 know its somebody's responsibility to make sure our 23 coordinator knows that we are going to be attending a 24 meeting and trying to get that travel information to them, 25 arrangements, but it's been a little hard for me. I know 26 the last two or three trips, getting my itinerary a day 27 before I leave or something and trying to plan and schedule 28 things around that, it really -- then again, both parts, we 29 need to try to coordinate that better.

MS. EAKON: I think Michelle will work 32 very, very closely with you because she did correct some 33 discrepancies for this meeting.

CHAIRWOMAN TRUMBLE: Yeah. I find it 36 interesting, too, and I didn't catch it until I got up to 37 Anchorage is I fly to Cold Bay on Saturday, but I don't fly 38 to King Cove until Sunday.

MR. ZACHAROF: On your per diem, is it like 41 80 percent of per diem, or -- you get 80 percent and they 42 hold 20 percent?

MS. EAKON: Your travel advance that you 45 got is about 80 percent of the maximum allowable per diem 46 rate. So, your check in other words is just for 80 percent 47 of the total that you -- Denver's going to send you the 48 difference.

MR. ZACHAROF: The other 20 percent?

00092 1 MS. EAKON: Yeah. 2 3 4 MR. ZACHAROF: Okay. 5 MR. SQUARTSOFF: We still have to get the paperwork back. 7 8 MS. EAKON: And you're going to talk to Al 9 about his problem about staying at..... 10 11 MS. CHIVERS: Uh-huh. 12 13 MS. EAKON: Okay. He's a real travel 14 problem, I should be more precise. 15 16 MR. CRATTY, JR.: Me? 17 18 CHAIRWOMAN TRUMBLE: He heard you trying to 19 whisper, Helga. Do we want to break for today, or does 20 anybody just want to go ahead and continue on? 21 22 MR. CRATTY, JR.: Keep going. 23 24 CHAIRWOMAN TRUMBLE: Okay. Until 5:00? 25 do have the U.S. Fish and Wildlife Service, Izembek 26 National Wildlife Refuge, Rick Poetter, and he's not 27 available at this time. Did we determine if there was a 28 report that's going to be able to be given by anybody? 29 Item 8? Oh, I'm sorry, I missed 8 here. 30 31 MR. CRATTY, JR.: You can skip it. 32 33 CHAIRWOMAN TRUMBLE: Skip it. Call for 34 2000 annual report issues. 35 MS. EAKON: Okay. Right in front of you, I 37 made a copy of the board response to your last annual 38 report. It's dated August 28, 2000, and it was signed by 39 the board Chair, Mitch Demientieff. If you want to prepare 40 an annual report, you should bring out those any kind of 41 issue that you want included during this meeting before you 42 adjourn. Annual reports are effective for trying to 43 resolve issues that are outside of the scope of the 44 regulatory cycle for Fish and Wildlife. So, for example, 45 in your last report, you had nine issues. I don't know.
46 If you want to think about it and put this maybe toward the 47 end so you can think about what kind of issues you want to 48 bring out. Even if you do the topics, Michelle can flesh That's her job, is to get issues and why during 49 it out. 50 this meeting. When she goes back, she will draft a report

that she sends to you Council members to make sure that it captures what were your thoughts.

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Then it goes before the Staff Committee and 5 then, finally, to the board. When is it going to be? Late July? Sometime in late -- maybe third week of July is the annual report schedule this year. Looking at what the 8 board does, the board does take these reports very 9 seriously. They devote their own work sessions and go by 10 region by region. Those issues that they have 11 authority over they will discuss them. Those that are 12 outside the scope of their agency or the program, generally 13 they'll direct the staff to do a letter to whatever agency 14 handles that particular issue.

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My personal opinion is these reports are 17 important. The board does take them seriously. So, before 18 you adjourn tomorrow is the time to bring out those issues 19 that you want to include. And, even though it's not 20 mandatory, Title 8 of ANILCA does give you that opportunity 21 to do these reports.

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CHAIRWOMAN TRUMBLE: Thank you, Helga. 24 We'll get those items for you.

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MS. EAKON: Okay.

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CHAIRWOMAN TRUMBLE: I think we did mention 29 we don't have anything on Izembek. Was anybody able to 30 contact somebody at the Izembek to find out if they had 31 anything available or if someone would be available at all 32 to give a report? No? I'm wondering at this time maybe if 33 we could just go ahead and take from our bottom, what we 34 had down under other new business, which is the refuge 35 managers because that it is in regard to written reports, 36 to discuss that? Is that okay with the Council at this 37 time? Okay. We will just defer to what we had as 11B, 38 which is refuge managers that I had requested.

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40 The reason I'd wanted this on the agenda is 41 that it's six months between our meetings. It's two times 42 a year, and normally it's six months between meetings. 43 That's about what it averages out to. However, I know 44 there's times that the reports from the managers are in our 45 booklet, and then there's times they're handed out in our 46 meeting. And we were wondering, or not wondering, but we 47 would like to request, I think, at this time that those 48 reports be in this booklet, even if they're not finished or 49 completed -- what is transpiring or going on and being done 50 in the refuge systems. The reasoning for it is sometimes

when we come to these meetings -- you know, six months, two times a year -- that during those two meetings a year are 3 the times that we have to be thinking about what we want to 4 do, decisions we'd like, things we'd like to see done, 5 proposals and other issues, and it would sure help to have 6 these reports, or at least some idea or sense of what's 7 happening in the systems, prior to us coming to the 8 meeting. I don't know if it has to be in a motion form or a request form. I know this has to be requested, but --10 Tim?

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MR. JENNINGS: Madam Chair, Tim Jennings 13 with the Office of Subsistence Management. I was going to 14 offer that we could, if you want, you could direct staff to 15 prepare a letter for your signature to the two refuges 16 indicating the desires of the Council to have these written 17 reports in time to include in the booklets. So that would 18 be one possible option to consider in terms of follow up.

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CHAIRWOMAN TRUMBLE: I guess my question, 21 Tim, was whether we should do it as a motion because I know 22 there's times we request things and sometimes we don't get 23 a good follow-through. Do we need to go to the point to 24 make a motion for a request?

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MR. JENNINGS: You can do a motion or you 27 can do a consensus of the Council, however you so desire.

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CHAIRWOMAN TRUMBLE: It's the consensus of

30 the Council? 31

MR. GUNDERSON: That's good enough for me.

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CHAIRWOMAN TRUMBLE: Okay.

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MR. JENNINGS: Helga, do you have a follow

37 up there?

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39 MS. EAKON: I just wanted to make a 40 comment. In my years of coordinating various councils, my 41 tactic would be way before the print date of the booklet I 42 would remind the conservation system unit -- whether it be 43 refuge or park service -- to say, look, these reports are 44 always used by the Regional Councils and they're very 45 helpful so that they don't have to try to absorb a lot of 46 data in one sitting. And then I would send another 47 reminder if I didn't get one within such -- I gave them a 48 deadline. I think it very doable for Michelle to develop 49 this relationship with the two refuges and get results for 50 you. Yes.

CHAIRWOMAN TRUMBLE: I think maybe even start giving them notice, you know, 45 then to 30 days. You can always add to it when you come into the meetings and report, and I know I've seen Robert's reports and he does an excellent job. He's very detail oriented, and they are really good to look at. I'm hoping we can get that from Izembek and a little bit more -- you know, the status of interest to me at this point is not only the various species and the studies that are being conducted and done in the process but, also where they are with the CCP's process.

Thank you.

MR. JENNINGS: So, Madam Chair, would you 16 like staff to prepare a letter of follow up just to 17 emphasize the Council's desire to have those written 18 reports included in the books?

CHAIRWOMAN TRUMBLE: Yes.

MR. JENNINGS: Okay. We'll do that.

24 CHAIRWOMAN TRUMBLE: Robert, you want to do 25 your report tomorrow, or about how long do you think.....

MR. STOVALL: I'm going to have a short 28 report because, unfortunately, I wasn't able to produce 29 what you asked me.

31 CHAIRWOMAN TRUMBLE: Okay. Go ahead and do 32 it now then.

MR. STOVALL: I'm Robert Stovall with the 35 Kodiak National Wildlife Refuge, Madam Chair, members of 36 the Council. I've had a very busy three weeks, and I 37 haven't had a chance to prepare a written report like I try 38 to do each time to as a minimum hand out or include it in 39 the booklet. So, I'm just going to be brief and just 40 summarize some of the things or bring up some points that 41 the refuge has been doing since the last time we had a 42 chance to get together.

Last time, we discussed what the deer 45 mortality was, and the browse survey reports. Those have 46 been completed now, and there was no surprises. Nothing 47 has changed from when we last spoke. The mortalities were 48 down very much last year and, also, the browse amount in 49 our transect areas was much lower than previous years. 50 Basically, that's based on the mere fact that there was a

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large die-off, and the weather became milder during the latter part of the winter and the animals weren't 3 concentrated in their wintering areas as they normally 4 would be. That's all I really wanted to say on that. Like 5 I said, it's information we've already discussed. If you have any questions, I'll take questions when I get done. 7

The designated hunter permits, we had a total of 25 permits this year, issued, and they have not 10 been fully input into the system, the results of how many 11 deer were taken, so I do not have anything to report for 12 that. That's not entirely my fault, from the standpoint 13 that reports that go in to the subsistence office are 14 usually summarized there and then we're able to get that 15 information. They haven't summarized that information yet. 16

And that's the same thing with the elk. 18 do know that 23 elk permits were issued this last hunting 19 season and, as far as I know, no elk were taken again. 20 fact, I do believe only one elk was taken in the whole area 21 this year, compared to up to as many as 27 the first year 22 of the Federal subsistence elk permit three years ago.

To date, we had one bear taken on the 25 Federal subsistence permit system in Larsen Bay, taken on 26 December 15th at the very end of the winter season. 27 spring season will start again. Those four other hunters 28 who have gotten permits can use those permits during the 29 spring season, as they weren't successful during the 30 winter-fall season. I know of at least one person from Old 31 Harbor who is planning on doing that.

This year, in conjunction with a survey 34 that was done in 1993, a follow-up survey of sea otters on 35 Kodiak Island Archipelago will be done this year. I'll be 36 the primary observer in these aerial surveys that will be 37 completed. That's going to start around mid June and 38 should take a couple of weeks to complete. The survey 39 style and technique is the same style and technique that 40 they used for the Aleutian Islands sea otter survey that 41 was recently completed last year, and it's part of trying 42 to get a complete picture to determine exactly whether the 43 sea otters in Kodiak have also had a dramatic decline in 44 the last seven years and, if not, whether they should be 45 grouped with the Aleutian sea otters or not. So, this is 46 part of an ongoing monitoring system that's been set up by 47 the U.S. Fish and Wildlife Service Marine Mammal Office.

49 This year we completed our February seabird 50 surveys. They didn't point out anything major from

population levels. This is a seabird survey that's done on the east side and west side of the island. It's a line transect boat surveys, and the information they gather is species and numbers. It's an inventory, and it's a monitoring survey. Normally, the only thing that's produced out of this has been summaries, and I do not have those summaries. So, I will try to make those summaries available for the report that will go into the fall booklet if I can. All the summaries of surveys that I can put together by that fall meeting, I will try and include in the booklet in the refuge's report summaries or executive summaries or abstracts of the surveys or studies that have been completed on the refuge.

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This year, our intensive area bear search surveys will be completed in the Aliulik Peninsula area. 17 They are usually scheduled for the mid May time frame to 18 start.

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The migratory bird subsistence harvest 20 21 surveys are on their third time period, which is this final 22 time period. I'm hoping to get the final survey sheets 23 from all of my village surveyors by the end of March or end 24 of April, and then I'll produce the report for that. 25 have finalized last year's report and submitted that to the 26 Fish and Wildlife Service's migratory bird office, and they 27 have included those results in the meetings of the Alaska 28 Migratory Bird Co-management Council. That Council met 29 last week to actually put together regulations for the 30 first subsistence migratory bird harvest seasons for spring 31 and summertime and egging -- egg taking. Herman Squartsoff 32 is your contact for that, working with KANA. I don't have 33 his telephone number or information, but I can get that and 34 include that in my report again. Herman is out of 35 Ouzinkie, Pete's brother. So, he's the contact that you 36 want to keep in touch with. If you have migratory bird 37 issues that you think should be addressed, he's the person 38 to go to with that information.

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My second year report, I hope to get it 41 done by -- if I get the information back -- hopefully by 42 the end of June. That would be my initial goal and, if 43 not, then whenever I can get the information and get the 44 survey results summarized.

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The last thing I wanted to touch briefly on 47 was our CCC process. As we restarted it, we're going to 48 have a series of public meeting workshops where we'll 49 discuss issues leading to an opportunity for the public to 50 go to a meeting where we'll discuss and put together draft

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alternatives. There will be information. Newsletters will come out stating when these meetings will be. 3 mostly be held in Kodiak. Refuge staff will all be there. It will be a working meeting for the refuge staff with the public, being able to be at the meetings and participate. 6 We're looking to try to get a draft CCP document out by 7 late fall to the public, and we are working in conjunction 8 with the bear management planning process. That includes 9 the Citizen's Advisory Committee. We're technical advisors 10 to that committee, and we'll take their recommendations and 11 be including those recommendations into our terms of 12 development and planning process for the CCP. Bill, do you 13 have anything you want to add about that? 14

MR. PYLE: If I may, in regards to the 16 conservation planning process, we're looking at mechanisms 17 for involving the villages and one of those that's under 18 consideration is to fly some representatives to Kodiak for 19 that purpose. So I just wanted to add that. Additionally, 20 the bear management planning process is pretty intensive. 21 We're involved in every meeting, and we're looking at 22 incorporating the draft recommendations from that process 23 into the CCP. Jeff Peterson is the representative for the 24 villages, and there are, you know, a range of interests 25 that are represented in that process.

MR. STOVALL: That's all I had for our 28 Kodiak National Wildlife Refuge report. And do, once 29 again, apologize for not being more prepared and having a 30 report for you folks, and I'll make sure to rectify that 31 the next meeting.

CHAIRWOMAN TRUMBLE: Thank you, Robert. 34 Are there any questions for Robert at this time?

> MR. SQUARTSOFF: I do.

CHAIRWOMAN TRUMBLE: Pete?

40 MR. SQUARTSOFF: The deer population on the 41 refuge, I am very concerned about. I always am. I think 42 they are pretty depleted in a lot of areas. I don't see 43 how we can still justify having five deer per person on the 44 refuge. I don't know if this is the time to do it or not, 45 but I'd like to propose an emergency order from this board 46 requesting that for the next hunting season that the bag 47 limit be reduced to three on refuge lands. I don't know 48 what Robert would have to say about it, you know. 49

MR. STOVALL: Essentially, we don't have

population information to determine what the population level is, so all we have is anecdotal information that I have gathered through the last nine years that looks at the mortality that there has been, and for the last four years -- and this will be our fifth year -- of browse surveys that we have completed. Also, we look at the hunter reports that have come in through the field.

I've gotten a range of hunter reports from 10 the field, from there are no deer out there at all to 11 there's deer everywhere. I get the reports every year. 12 They say mostly the same thing. Of course, we all know 13 that there was a die-off, and we don't know the extent of 14 that die-off. We can speculate. I'm also aware of the 15 mere fact that there has been a lot less harvest for the 16 last two years -- how much, it won't be known until the 17 State's reports come in from this last year's hunt. The 18 year before that it had dropped to half of what the average 19 is -- less than half of what the average is -- and it's 20 expected to do that again, or less.

But, by the same token, we've had a very 23 mild winter this winter. Last winter was not mild in the 24 beginning but mild at the end, allowing for early green up 25 and recovery if there was going to be any. Looking at that 26 information, in my opinion -- and I'll just say it's my 27 opinion -- the deer population appears to be able to 28 rebound without any regulatory changes on the refuge. That 29 is my opinion.

CHAIRWOMAN TRUMBLE: Robert, I just realized this because I kept thinking something from the ADF&G in regard to the State, but there is a letter here that I have and I don't know if anybody else has seen it. We may need to make copies, but the State is asking -- I think, the Kodiak Fish and Game Advisory Committee -- is asking for support for there Proposal 187 and it does basically address the deer population. I think that given that through the whole course of our meetings we are open for proposals we presented or put together, that maybe we need to get copies of this Council members so that proposal can be put together. And the other one was the caribou.

Well, we do have copies. How many of you 46 do have copies of this letter? We might want to get a 47 proposal put together by tomorrow.

MR. PYLE: Madam Chair, Bill Pyle, Kodiak 50 Refuge. We were looking at the same thing. I was going to

call it to your attention. I was at the meeting and something that -- well, why wasn't there proposal that came up and was called to your attention earlier? It's in part because the October Kodiak Advisory Committee meeting didn't have an opportunity to meet on this subject specifically as a subcommittee until November, and they worked it out and submitted a proposal to the Board of Game which they reviewed and I'm not sure how they acted on.

And the, subsequently, at their last 11 meeting, they developed this specific request for your 12 attention to this and you can act accordingly.

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14 CHAIRWOMAN TRUMBLE: Okay. We'll add both 15 of those issues for tomorrow so we can get some proposals 16 put together this evening and have them ready tomorrow for 17 presentation. Does anybody else have anything for Robert 18 at this time?

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20 Robert, just for your information, Paul is 21 going to give us all a report on migratory birds. He 22 attended the meetings, too.

23 24

MR. STOVALL: Oh, good.

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CHAIRWOMAN TRUMBLE: But, I also have tomorrow for us to finish up and do: We've got these proposals in regard to the deer maybe the guys want to get together and work on tonight; letter of support for Council, Al Cratty; if someone could maybe check on the status of Paul's proposal, so we can also take action on that in the Council if we need a letter of support also; prioritize our list, and items for annual report. So, that's basically besides finishing up what's left on the agenda. Okay. Other than that, I guess we can break until 9:00 in the morning.

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(Off record)

00101 CERTIFICATE 1 2 3 UNITED STATES OF AMERICA)ss. 5 STATE OF ALASKA 6 7 I, Joseph P. Kolasinski, Notary Public in and for the 8 state of Alaska and reporter of Computer Matrix Court 9 Reporters, LLC, do hereby certify: 10 11 THAT the foregoing pages numbered 02 through 100 contain a 12 full, true and correct Transcript of the KODIAK/ALEUTIANS 13 FEDERAL SUBSISTENCE REGIONAL ADVISORY COUNCIL MEETING, 14 VOLUME I, taken electronically by David Burrows on the 7th day 15 of March 2001, beginning at the hour of 11:10 o'clock a.m. at 16 the City Office Building, Old Harbor, Alaska; 17 18 THAT the transcript is a true and correct transcript 19 requested to be transcribed and thereafter transcribed by under 20 my direction and reduced to print to the best of our knowledge 21 and ability; 22 23 THAT I am not an employee, attorney, or party interested 24 in any way in this action. 25 26 DATED at Anchorage, Alaska, this 18th day of March 2001. 27 28 29 30 31 Joseph P. Kolasinski

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